

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 5247  
OFFERED BY MR. PALLONE OF NEW JERSEY**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Trickett Wendler,  
3 Frank Mongiello, Jordan McLinn, and Matthew Bellina  
4 Right to Try Act of 2018”.

**5 SEC. 2. USE OF UNAPPROVED INVESTIGATIONAL DRUGS BY  
6 PATIENTS DIAGNOSED WITH A TERMINAL  
7 ILLNESS.**

8 (a) IN GENERAL.—Chapter V of the Federal Food,  
9 Drug, and Cosmetic Act is amended by inserting after sec-  
10 tion 561A (21 U.S.C. 360bbb–0) the following:

**11 “SEC. 561B. INVESTIGATIONAL DRUGS FOR USE BY ELIGI-  
12 BLE PATIENTS.**

13 “(a) USE OF CLINICAL OUTCOMES.—

14 “(1) IN GENERAL.—The Secretary shall issue  
15 guidance describing the Secretary’s consideration  
16 and evaluation, for purposes of the review of, and  
17 decision on whether to approve, a marketing applica-  
18 tion under section 505 of this Act or section 351 of

1 the Public Health Service Act for an investigational  
2 drug, of clinical outcomes associated with the provi-  
3 sion by a sponsor or manufacturer of such drug  
4 under subsection (b) or (c) of section 561. Such  
5 guidance shall address—

6 “(A) specific instances in which the Sec-  
7 retary will determine that the public health re-  
8 quires such consideration and evaluation;

9 “(B) specific instances in which a sponsor  
10 may request such consideration and evaluation;  
11 and

12 “(C) the context in which such consider-  
13 ation and evaluation will occur, particularly  
14 with regard to information and data relevant to  
15 the evaluation of a marketing application under  
16 section 505 of this Act or section 351 of the  
17 Public Health Service Act for the investiga-  
18 tional drug.

19 “(2) GUIDANCE.—

20 “(A) DRAFT GUIDANCE.—Not later than 1  
21 year after the date of enactment of this section,  
22 the Secretary shall issue draft guidance with a  
23 public comment period regarding the use of  
24 clinical outcomes associated with the use of an  
25 investigational drug that a sponsor or manufac-

1           turer has provided under subsection (b) or (c)  
2           of section 561, as described in paragraph (1).

3           “(B) FINAL GUIDANCE.—Not later than 1  
4           year after the public comment period on such  
5           draft guidance ends, the Secretary shall issue  
6           final guidance.

7           “(b) POSTING OF INFORMATION.—Not later than 1  
8           year after the date of enactment of this section, the Sec-  
9           retary shall post on the internet website of the Food and  
10          Drug Administration and update annually, categorized by  
11          therapeutic area—

12           “(1) the number of requests that were received  
13          by the Food and Drug Administration for the provi-  
14          sion by a sponsor or manufacturer of an investiga-  
15          tional drug under subsection (b) or (c) of section  
16          561; and

17           “(2) the number of such requests that were  
18          granted.”.

19          (b) REPORTING.—Section 561A of the Federal Food,  
20          Drug, and Cosmetic Act (21 U.S.C. 360bbb–0) is amend-  
21          ed adding at the end the following:

22           “(g) REPORTING.—The manufacturer or sponsor of  
23          an eligible investigational drug shall post on the same pub-  
24          licly available internet website used by the manufacturer  
25          for purposes of subsection (b) of this section an annual

1 summary of any provision by the manufacturer or sponsor  
2 of an investigational drug under subsection (b) or (c) of  
3 section 561. The summary shall include the number of re-  
4 quests received, the number of requests granted, the num-  
5 ber of patients treated, the therapeutic area of the drug  
6 made available, and any known or suspected serious ad-  
7 verse events. Such annual summary shall be provided to  
8 the Secretary upon request.”.

9 (c) LIABILITY.—Section 561 of the Federal Food,  
10 Drug, and Cosmetic Act (21 U.S.C. 360bbb) is amend-  
11 ed—

12 (1) by redesignating subsection (e) as sub-  
13 section (f); and

14 (2) by inserting after subsection (d) the fol-  
15 lowing:

16 “(e) LIABILITY.—

17 “(1) ALLEGED ACTS OR OMISSIONS.—

18 “(A) MANUFACTURER OR SPONSOR.—No  
19 manufacturer or sponsor (or their agent or rep-  
20 resentative) of an investigational drug provided  
21 to a single patient or small group of patients  
22 for treatment use shall be liable for any alleged  
23 act or omission related to the provision of such  
24 drug, so long as such drug was provided in ac-  
25 cordance with subsection (b) or (c), including

1 the reporting of safety information, from clin-  
2 ical trials or any other source, as required pur-  
3 suant to section 312.32 of title 21, Code of  
4 Federal Regulations (or any successor regula-  
5 tions).

6 “(B) PHYSICIAN, CLINICAL INVESTIGATOR,  
7 OR HOSPITAL.—

8 “(i) No licensed physician, clinical in-  
9 vestigator, or hospital shall be liable for  
10 any alleged act or omission related to the  
11 provision to a single patient or small group  
12 of patients for treatment use of an inves-  
13 tigational drug in accordance with the re-  
14 quirements described in clause (ii), unless  
15 such act or omission constitutes on the  
16 part of such physician, clinical investigator,  
17 or hospital with respect to such investiga-  
18 tional drug—

19 “(I) willful or criminal mis-  
20 conduct;

21 “(II) reckless misconduct;

22 “(III) gross negligence relative to  
23 the applicable standard of care and  
24 practice with respect to the adminis-

1                   tration or dispensing of such inves-  
2                   tigational drug; or

3                   “ (IV) an intentional tort under  
4                   applicable State law.

5                   “(ii) The requirements described in  
6                   this clause are the requirements under  
7                   subsection (b) or (c), including—

8                   “(I) the reporting of safety infor-  
9                   mation, from clinical trials or any  
10                  other source, as required pursuant to  
11                  under section 312.32 of title 21, Code  
12                  of Federal Regulations (or any suc-  
13                  cessor regulations);

14                  “(II) ensuring that the informed  
15                  consent requirements of part 50 of  
16                  title 21, Code of the Federal Regula-  
17                  tions (or any successor regulations)  
18                  are met; and

19                  “(III) ensuring that review by an  
20                  institutional review board is obtained  
21                  in a manner consistent with the re-  
22                  quirements of part 56 of title 21,  
23                  Code of the Federal Regulations (or  
24                  any successor regulations).

1           “(2) DETERMINATION NOT TO PROVIDE  
2 DRUG.—No manufacturer, sponsor, licensed physi-  
3 cian, clinical investigator, or hospital, nor the Sec-  
4 retary, shall be liable for determining not to provide  
5 access to an investigational drug under this section  
6 or for discontinuing any such access that it initially  
7 determined to provide.

8           “(3) LIMITATION.—

9           “(A) IN GENERAL.—Except as set forth in  
10 paragraphs (1) and (2), nothing in this section  
11 or section 561B shall be construed to modify or  
12 otherwise affect the right of any person to bring  
13 a private action against a manufacturer or  
14 sponsor (or their agent or representative), phy-  
15 sician, clinical investigator, hospital, prescriber,  
16 dispenser, or other entity under any State or  
17 Federal product liability, tort, consumer protec-  
18 tion, or warranty law.

19           “(B) FEDERAL GOVERNMENT.—Nothing in  
20 this section or section 561B shall be construed  
21 to modify or otherwise affect the authority of  
22 the Federal Government to bring suit under  
23 any Federal law.”.

