### Amendment to Rules Comm. Print 117–54 Offered by Mr. Thompson of Mississippi

Add at the end of title LVIII of division E the following:

# Subtitle B—Rights for the TSA Workforce Act of 2022

3 SEC. 5811. SHORT TITLE.

4 This subtitle may be cited as the "Rights for the 5 Transportation Security Administration Workforce Act of 6 2022" or the "Rights for the TSA Workforce Act of 7 2022".

#### 8 SEC. 5812. DEFINITIONS.

- 9 For purposes of this subtitle—
- 10 (1) the term "adjusted basic pay" means—
  11 (A) the rate of pay fixed by law or admin12 istrative action for the position held by a cov13 ered employee before any deductions; and
- (B) any regular, fixed supplemental payment for non-overtime hours of work creditable
  as basic pay for retirement purposes, including
  any applicable locality payment and any special
  rate supplement;

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(2) the term "Administrator" means the Ad ministrator of the Transportation Security Adminis tration;

4 (3) the term "appropriate congressional com5 mittees" means the Committees on Homeland Secu6 rity and Oversight and Reform of the House of Rep7 resentatives and the Committees on Commerce,
8 Science, and Transportation and Homeland Security
9 and Governmental Affairs of the Senate;

10 (4) the term "at-risk employee" means a 11 Transportation Security Officer, Federal Air Mar-12 shal, canine handler, or any other employee of the 13 Transportation Security Administration carrying out 14 duties that require substantial contact with the pub-15 lic during the COVID-19 national emergency;

16 (5) the term "conversion date" means the date
17 as of which subparagraphs (A) through (F) of sec18 tion 5813(c)(1) take effect;

19 (6) the term "covered employee" means an em-20 ployee who holds a covered position;

(7) the term "covered position" means a position within the Transportation Security Administration;

24 (8) the term "COVID-19 national emergency"
25 means the national emergency declared by the Presi-

1	dent under the National Emergencies Act (50
2	U.S.C. 1601 et seq.) on March 13, 2020, with re-
3	spect to the coronavirus;
4	(9) the term "employee" has the meaning given
5	such term by section 2105 of title 5, United States
6	Code;
7	(10) the term "Secretary" means the Secretary
8	of Homeland Security;
9	(11) the term "TSA personnel management
10	system" means any personnel management system
11	established or modified under—
12	(A) section 111(d) of the Aviation and
13	Transportation Security Act (49 U.S.C. 44935
14	note); or
15	(B) section 114(n) of title 49, United
16	States Code;
17	(12) the term "TSA" means the Transportation
18	Security Administration; and
19	(13) the term "2019 Determination" means the
20	publication, entitled "Determination on Transpor-
21	tation Security Officers and Collective Bargaining",
22	issued on July 13, 2019, by Administrator David P.
23	Pekoske, as modified, or any superseding subsequent
24	determination.

#### 1 SEC. 5813. CONVERSION OF TSA PERSONNEL.

2 (a) RESTRICTIONS ON CERTAIN PERSONNEL AU-3 THORITIES.—

4 (1) IN GENERAL.—Notwithstanding any other
5 provision of law, and except as provided in para6 graph (2), effective as of the date of the enactment
7 of this Act—

8 (A) any TSA personnel management sys-9 tem in use for covered employees and covered 10 positions on the day before such date of enact-11 ment, and any TSA personnel management pol-12 icy, letter, guideline, or directive in effect on 13 such day may not be modified;

(B) no TSA personnel management policy,
letter, guideline, or directive that was not established before such date issued pursuant to section 111(d) of the Aviation and Transportation
Security Act (49 U.S.C. 44935 note) or section
114(n) of title 49, United States Code, may be
established; and

(C) any authority to establish or adjust a
human resources management system under
chapter 97 of title 5, United States Code, shall
terminate with respect to covered employees
and covered positions.

(2) Exceptions.—

1	(A) PAY.—Notwithstanding paragraph
2	(1)(A), the limitation in that paragraph shall
3	not apply to any TSA personnel management
4	policy, letter, guideline, or directive related to
5	annual adjustments to pay schedules and local-
6	ity-based comparability payments in order to
7	maintain parity with such adjustments author-
8	ized under section 5303, 5304, 5304a, and
9	5318 of title 5, United States Code; and
10	(B) ADDITIONAL POLICY.—Notwith-
11	standing paragraph (1)(B), new TSA personnel
12	management policy may be issued if—
13	(i) such policy is needed to resolve a
14	matter not specifically addressed in policy
15	in effect on the date of enactment of this
16	Act; and
17	(ii) the Secretary provides such policy,
18	with an explanation of its necessity, to the
19	appropriate congressional committees not
20	later than 7 days of issuance.
21	(C) Emerging threats to transpor-
22	TATION SECURITY DURING TRANSITION PE-
23	RIOD.—Notwithstanding paragraph (1), any
24	TSA personnel management policy, letter,
25	guideline, or directive related to an emerging

1 threat to transportation security, including na-2 tional emergencies or disasters and public 3 health threats to transportation security, may 4 be modified or established until the conversion date. The Secretary shall provide to the appro-5 6 priate congressional committees any modifica-7 tion or establishment of such a TSA personnel 8 management policy, letter, guideline, or direc-9 tive, with an explanation of its necessity, not 10 later than 7 days of such modification or estab-11 lishment.

(b) PERSONNEL AUTHORITIES DURING TRANSITION PERIOD.—Any TSA personnel management system in use for covered employees and covered positions on the day before the date of enactment of this Act and any TSA personnel management policy, letter, guideline, or directive in effect on the day before the date of enactment of this Act shall remain in effect until the conversion date.

19 (c) TRANSITION TO TITLE 5.—

20 (1) IN GENERAL.—Except as provided in para21 graph (2), effective as of the date determined by the
22 Secretary, but in no event later than December 31,
23 2022—

24 (A) the TSA personnel management sys25 tem shall cease to be in effect;

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1	(B) section 114(n) of title 49, United
2	States Code, is repealed;
3	(C) section 111(d) of the Aviation and
4	Transportation Security Act (49 U.S.C. 44935
5	note) is repealed;
6	(D) any TSA personnel management pol-
7	icy, letter, guideline, and directive, including the
8	2019 Determination, shall cease to be effective;
9	(E) any human resources management sys-
10	tem established or adjusted under chapter 97 of
11	title 5, United States Code, with respect to cov-
12	ered employees or covered positions shall cease
13	to be effective; and
14	(F) covered employees and covered posi-
15	tions shall be subject to the provisions of title
16	5, United States Code.
17	(2) Chapters 71 and 77 of title 5.—Not
18	later than 90 days after the date of enactment of
19	this Act—
20	(A) chapter 71 and chapter 77 of title 5,
21	United States Code, shall apply to covered em-
22	ployees carrying out screening functions pursu-
23	ant to section 44901 of title 49, United States
24	Code; and

(B) any policy, letter, guideline, or direc-1 2 tive issued under section 111(d) of the Aviation and Transportation Security Act (49 U.S.C. 3 4 44935 note) related to matters otherwise cov-5 ered by such chapter 71 or 77 shall cease to be 6 in effect. 7 (3) Assistance of other agencies.—Not 8 later than 180 days after the date of enactment of 9 this Act or December 31, 2022, whichever is earlier— 10

(A) the Office of Personnel Management
shall establish a position series and classification standard for the positions of Transportation Security Officer, Federal Air Marshal,
Transportation Security Inspector, and other
positions requested by the Administrator; and

17 (B) the Department of Agriculture's Na-18 tional Finance Center shall make necessary 19 changes to its Financial Management Services 20 and Human Resources Management Services to 21 ensure payroll, leave, and other personnel proc-22 essing systems for TSA personnel are commen-23 surate with chapter 53 of title 5, United States 24 Code, and provide functions as needed to imple-25 ment this subtitle.

1	(d) Safeguards on Grievances and Appeals.—
2	(1) IN GENERAL.—Each covered employee with
3	a grievance or appeal pending within TSA on the
4	date of the enactment of this Act or initiated during
5	the transition period described in subsection (c) shall
6	have the right to have such grievance or appeal re-
7	moved to proceedings pursuant to title 5, United
8	States Code, or continued within the TSA.
9	(2) AUTHORITY.—With respect to any griev-
10	ance or appeal continued within the TSA pursuant
11	to paragraph (1), the Administrator may consider
12	and finally adjudicate such grievance or appeal not-
13	withstanding any other provision of this subtitle.
14	(3) PRESERVATION OF RIGHTS.—Notwith-
15	standing any other provision of law, any appeal or
16	grievance continued pursuant to this section that is
17	not finally adjudicated pursuant to paragraph $(2)$
18	shall be preserved and all timelines tolled until the
19	rights afforded by application of chapters 71 and 77
20	of title 5, United States Code, are made available
21	pursuant to section $5813(c)(2)$ of this subtitle.
22	SEC. 5814. TRANSITION RULES.

(a) NONREDUCTION IN PAY AND COMPENSATION.—
Under pay conversion rules as the Secretary may prescribe
to carry out this subtitle, a covered employee converted

1 from a TSA personnel management system to the provi2 sions of title 5, United States Code, pursuant to section
3 5813(c)(1)(F)—

4 (1) shall not be subject to any reduction in ei5 ther the rate of adjusted basic pay payable or law
6 enforcement availability pay payable to such covered
7 employee; and

8 (2) shall be credited for years of service in a 9 specific pay band under a TSA personnel manage-10 ment system as if the employee had served in an 11 equivalent General Schedule position at the same 12 grade, for purposes of determining the appropriate 13 step within a grade at which to establish the employ-14 ee's converted rate of pay.

15 (b) RETIREMENT PAY.—Not later than 90 days after the date of enactment of this Act, the Secretary shall sub-16 17 mit to the appropriate congressional committees a pro-18 posal, including proposed legislative changes if needed, for 19 determining a covered employee's average pay for purposes of calculating the employee's retirement annuity, 20 21 consistent with title 5, United States Code, for any cov-22 ered employee who retires within three years of the conver-23 sion date, in a manner that appropriately accounts for 24 time in service and annual rate of basic pay following the conversion date. 25

1 (c) LIMITATION Premium PAY.—Notwith-ON 2 standing section 5547 of title 5, United States Code, or any other provision of law, a Federal Air Marshal or crimi-3 nal investigator hired prior to the date of enactment of 4 5 this Act may be eligible for premium pay up to the max-6 imum level allowed by the Administrator prior to the date 7 of enactment of this Act. The Office of Personnel Manage-8 ment shall recognize such premium pay as fully creditable 9 for the purposes of calculating pay and retirement bene-10 fits.

11 (d) PRESERVATION OF LAW ENFORCEMENT AVAIL12 ABILITY PAY AND OVERTIME PAY RATES FOR FEDERAL
13 AIR MARSHALS.—

14 (1) LEAP.—Section 5545a of title 5, United
15 States Code, is amended by adding at the end the
16 following:

"(l) The provisions of subsections (a)–(h) providing
for availability pay shall apply to any Federal Air Marshal
who is an employee of the Transportation Security Administration.".

21	(2) OVERTIME.—Section 5542 of such title is
22	amended by adding at the end the following:
23	"(i) Notwithstanding any other provi-
24	sion of law, a Federal Air Marshal who is
25	an employee of the Transportation Secu-

1	rity Administration shall receive overtime
2	pay under this section, at such a rate and
3	in such a manner, so that such Federal Air
4	Marshal does not receive less overtime pay
5	than such Federal Air Marshal would re-
6	ceive were that Federal Air Marshal sub-
7	ject to the overtime pay provisions of sec-
8	tion 7 of the Fair Labor Standards Act of
9	1938.".
10	(3) EFFECTIVE DATE.—The amendments made
11	by paragraphs (1) and (2) shall begin to apply on
12	the conversion date (as that term is defined in sec-
13	tion 5812 of the Rights for the TSA Workforce Act

14 of 2022).

15 (e) COLLECTIVE BARGAINING UNIT.—Notwithstanding section 7112 of title 5, United States Code, fol-16 lowing the application of chapter 71 pursuant to section 17 5813(c)(2) of this subtitle, full- and part-time non-super-18 visory Transportation Security Administration personnel 19 20 carrying out screening functions under section 44901 of 21 title 49, United States Code, shall remain eligible to form 22 a collective bargaining unit.

(f) PRESERVATION OF OTHER RIGHTS.—The Secretary shall take any actions necessary to ensure that the
following rights are preserved and available for each cov-

ered employee as of the conversion date and any covered
 employee appointed after the conversion date, and con tinue to remain available to covered employees after the
 conversion date:

5 (1) Any annual leave, sick leave, or other paid 6 leave accrued, accumulated, or otherwise available to 7 a covered employee immediately before the conver-8 sion date shall remain available to the employee 9 until used, subject to any limitation on accumulated 10 leave under chapter 63 of title 5, United States 11 Code.

(2) Part-time personnel carrying out screening
functions under section 44901 of title 49, United
States Code, pay Federal Employees Health Benefits premiums on the same basis as full-time TSA
employees.

17 (3) Covered employees are provided appropriate
18 leave during national emergencies to assist the cov19 ered employees and ensure TSA meets mission re20 quirements, notwithstanding section 6329a of title 5,
21 United States Code.

(4) Eligible covered employees carrying out
screening functions under section 44901 of title 49,
United States Code, receive a split-shift differential
for regularly scheduled split-shift work as well as

1	regularly scheduled overtime and irregular and occa-
2	sional split-shift work.
3	(5) Eligible covered employees receive group re-
4	tention incentives, as appropriate, notwithstanding
5	sections 5754(c), (e), and (f) of title 5, United
6	States Code.
7	SEC. 5815. CONSULTATION REQUIREMENT.
8	(a) Exclusive Representative.—
9	(1) IN GENERAL.—
10	(A) Beginning on the date chapter 71 of
11	title 5, United States Code, begins to apply to
12	covered employees pursuant to section
13	5813(c)(2), the labor organization certified by
14	the Federal Labor Relations Authority on June
15	29, 2011, or any successor labor organization,
16	shall be treated as the exclusive representative
17	of full- and part-time non-supervisory TSA per-
18	sonnel carrying out screening functions under
19	section 44901 of title 49, United States Code,
20	and shall be the exclusive representative for
21	such personnel under chapter $71$ of title 5,
22	United States Code, with full rights under such
23	chapter.
24	(B) Nothing in this subsection shall be

construed to prevent covered employees from

selecting an exclusive representative other than
 the labor organization described under para graph (1) for purposes of collective bargaining
 under such chapter 71.

5 (2) NATIONAL LEVEL.—Notwithstanding any 6 provision of such chapter 71, collective bargaining for any unit of covered employees shall occur at the 7 8 national level, but may be supplemented by local 9 level bargaining and local level agreements in fur-10 therance of elements of a national agreement or on 11 local unit employee issues not otherwise covered by 12 a national agreement. Such local-level bargaining 13 and local-level agreements shall occur only by mu-14 tual consent of the exclusive representative of full 15 and part-time non-supervisory TSA personnel car-16 rying out screening functions under section 44901 of 17 title 49, United States Code, and a TSA Federal Se-18 curity Director or their designee.

(3) CURRENT AGREEMENT.—Any collective bargaining agreement covering such personnel in effect
on the date of enactment of this Act shall remain in
effect until a collective bargaining agreement is entered into under such chapter 71, unless the Administrator and exclusive representative mutually agree
to revisions to such agreement.

1 (b) CONSULTATION PROCESS.—Not later than seven 2 days after the date of the enactment of this Act, the Secretary shall consult with the exclusive representative for 3 4 the personnel described in subsection (a) under chapter 5 71 of title 5, United States Code, on the formulation of plans and deadlines to carry out the conversion of full-6 7 and part-time non-supervisory TSA personnel carrying out 8 screening functions under section 44901 of title 49, 9 United States Code, under this subtitle. Prior to the date such chapter 71 begins to apply pursuant to section 10 11 5813(c)(2), the Secretary shall provide (in writing) to 12 such exclusive representative the plans for how the Sec-13 retary intends to carry out the conversion of such personnel under this subtitle, including with respect to such 14 15 matters as-

16 (1) the anticipated conversion date; and

17 (2) measures to ensure compliance with sections18 5813 and 5814.

19 (c) REQUIRED AGENCY RESPONSE.—If any views or 20 recommendations are presented under subsection (b) by 21 the exclusive representative, the Secretary shall consider 22 the views or recommendations before taking final action 23 on any matter with respect to which the views or rec-24 ommendations are presented and provide the exclusive

representative a written statement of the reasons for the 1 2 final actions to be taken. 3 SEC. 5816. NO RIGHT TO STRIKE. 4 Nothing in this subtitle may be considered— 5 (1) to repeal or otherwise affect— 6 (A) section 1918 of title 18, United States 7 Code (relating to disloyalty and asserting the 8 right to strike against the Government); or 9 (B) section 7311 of title 5, United States 10 Code (relating to loyalty and striking); or 11 (2) to otherwise authorize any activity which is 12 not permitted under either provision of law cited in 13 paragraph (1). 14 SEC. 5817. PROPOSAL ON HIRING AND CONTRACTING 15 BACKGROUND CHECK REQUIREMENTS. 16 Not later than one year after the date of enactment of this Act, the Secretary shall submit a plan to the appro-17 priate congressional committees on a proposal to har-18 monize and update, for the purposes of hiring and for au-19 20 thorizing or entering into any contract for service, the re-21 strictions in section 70105(c) of title 46, United States 22 Code, (relating to the issuance of transportation security 23 cards) and section 44936 of title 49, United States Code, 24 (relating to security screener employment investigations

and restrictions). 25

#### 1 SEC. 5818. COMPTROLLER GENERAL REVIEWS.

2 (a) REVIEW OF RECRUITMENT.—Not later than one 3 year after the date of the enactment of this Act, the Comptroller General shall submit to Congress a report on the 4 5 efforts of the TSA regarding recruitment, including recruitment efforts relating to veterans and the dependents 6 7 of veterans and members of the Armed Forces and the 8 dependents of such members. Such report shall also in-9 clude recommendations regarding how the TSA may improve such recruitment efforts. 10

(b) REVIEW OF IMPLEMENTATION.—Not later than
60 days after the conversion date, the Comptroller General
shall commence a review of the implementation of this
subtitle. The Comptroller General shall submit to Congress a report on its review no later than one year after
such conversion date.

17 (c) REVIEW OF PROMOTION POLICIES AND LEADER-18 SHIP DIVERSITY.—Not later than one year after the date 19 of the enactment of this Act, the Comptroller General shall 20submit to Congress a report on the efforts of the TSA 21 to ensure that recruitment, hiring, promotion, and ad-22 vancement opportunities are equitable and provide for demographics among senior leadership that are reflective of 23 the United States' workforce demographics writ large. 24 Such report shall, to the extent possible, include an over-25 26 view and analysis of the current demographics of TSA leadership and, as appropriate, recommendations to im prove hiring and promotion procedures and diversity in
 leadership roles that may include recommendations for
 how TSA can better promote from within and retain and
 advance its workers.

6 (d) REVIEW OF HARASSMENT AND ASSAULT POLI-CIES AND PROTECTIONS.—Not later than one year after 7 8 the date of the enactment of this Act, the Comptroller 9 General shall submit to Congress a report on the efforts 10 of the TSA to ensure the safety of its staff with regards to harassment and assault in the workplace, such as inci-11 12 dents of sexual harassment and violence and harassment and violence motivated by an individual's perceived race, 13 ethnicity, religion, gender identity or sexuality, and includ-14 15 ing incidents where the alleged perpetrator or perpetrators are members of the general public. Such report shall in-16 17 clude an overview and analysis of the current TSA policies 18 and response procedures, a detailed description of if, when, and how these policies fail to adequately protect 19 20 TSA personnel, and, as appropriate, recommendations for 21 steps the TSA can take to better protect its employees 22 from harassment and violence in their workplace. In con-23 ducting its review, the Comptroller General shall provide 24 opportunities for TSA employees of all levels and posi-25 tions, and unions and associations representing such em-

ployees, to submit comments, including in an anonymous
 form, and take those comments into account in its final
 recommendations.

#### 4 SEC. 5819. SENSE OF CONGRESS.

5 It is the sense of Congress that—

6 (1) the TSA's personnel system provides insuf-7 ficient benefits and workplace protections to the 8 workforce that secures the nation's transportation 9 systems and that the TSA's workforce should be 10 provided protections and benefits under title 5, 11 United States Code; and

(2) the provision of these title 5 protections and
benefits should not result in a reduction of pay or
benefits to current TSA employees.

15 SEC. 5820. ASSISTANCE FOR FEDERAL AIR MARSHAL SERV-

16

The Administrator may communicate with organizations representing a significant number of Federal Air
Marshals, to the extent provided by law, to address concerns regarding Federal Air Marshals related to the following:

22 (1) Mental health.

ICE.

- 23 (2) Suicide rates.
- 24 (3) Morale and recruitment.
- 25 (4) Equipment and training.

(5) Work schedules and shifts, including man dated periods of rest.

3 (6) Any other personnel issues the Adminis4 trator determines appropriate.

5 SEC. 5821. PREVENTION AND PROTECTION AGAINST CER-6 TAIN ILLNESS.

7 The Administrator, in coordination with the Director 8 of the Centers for Disease Control and Prevention and the 9 Director of the National Institute of Allergy and Infec-10 tious Diseases, shall ensure that covered employees are 11 provided proper guidance regarding prevention and protec-12 tions against the COVID–19 National Emergency, includ-13 ing appropriate resources.

#### 14 SEC. 5822. HAZARDOUS DUTY PAYMENTS.

Subject to the availability of appropriations, and not
later than 90 days after receiving such appropriations, the
Administrator shall provide a one-time bonus payment of
\$3,000 to each at-risk employee.

#### 19 SEC. 5823. AUTHORIZATION OF APPROPRIATIONS.

20 There is authorized to be appropriated such sums as
21 may be necessary, to remain available until expended, to
22 carry out this subtitle.

## SEC. 5824. STUDY ON FEASIBILITY OF COMMUTING BENE FITS.

3 Not later than 270 days after the enactment of this Act, the Administrator shall submit to the appropriate 4 5 congressional committees a feasibility study on allowing covered employees carrying out screening functions under 6 7 section 44901 of title 49, United States Code, to treat as 8 hours of employment time spent by such employees regu-9 larly traveling between airport parking lots and bus and transit stops and screening checkpoints before and after 10 the regular work day. In conducting such study, the Ad-11 ministrator shall consider— 12

(1) the amount of time needed to travel to and
from airport parking lots and bus and transit stops
at representative airports of various sizes;

16 (2) the feasibility of using mobile phones and
17 location data to allow employees to report their ar18 rival to and departure from airport parking lots and
19 bus and transit stops; and

20 (3) the estimated costs of providing such bene-21 fits.

### 22 SEC. 5825. BRIEFING ON ASSAULTS AND THREATS ON TSA 23 EMPLOYEES.

Not later than 90 days after the date of the enact25 ment of this Act, the Administrator shall brief the appro26 priate congressional committees regarding the following:

1	(1) Reports to the Administrator of instances of
2	physical or verbal assault or threat made by a mem-
3	ber of the general public against a covered employee
4	engaged in carrying out screening functions under
5	section 44901 of title 49, United States Code, since
6	January 1, 2019.
7	(2) Procedures for reporting such assaults and
8	threats, including information on how the Adminis-
9	trator communicates the availability of such proce-
10	dures.
11	(3) Any steps taken by TSA to prevent and re-
12	spond to such assaults and threats.
13	(4) Any related civil actions and criminal refer-
14	rals made annually since January 1, 2019.
15	(5) Any additional authorities needed by the
16	Administrator to better prevent or respond to such
17	assaults and threats.
18	SEC. 5826. ANNUAL REPORTS ON TSA WORKFORCE.
19	Not later than one year after the date of the enact-
20	ment of this Act and annually thereafter, the Adminis-
21	trator shall submit to the appropriate congressional com-
22	mittees a report that contains the following:
23	(1) An analysis of the Office of Personnel Man-
24	

(FEVS) to determine job satisfaction rates of cov ered employees.

3 (2) Information relating to retention rates of
4 covered employees at each airport, including trans5 fers, in addition to aggregate retention rates of cov6 ered employees across the TSA workforce.

7 (3) Information relating to actions taken by the
8 TSA intended to improve workforce morale and re9 tention.

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