AMENDMENT TO RULES COMMITTEE PRINT 118-11

OFFERED BY MR. THOMPSON OF MISSISSIPPI

Add at the end of the bill the following:

1 TITLE XIII—TSA WORKFORCE

2 SEC. 1301. SHORT TITLE.

3 This title may be cited as the "Rights for the Trans-4 portation Security Administration Workforce Act of 5 2023" or the "Rights for the TSA Workforce Act of 6 2023".

7 SEC. 1302. DEFINITIONS.

8 In this title—

9 (1) the term "2022 Determination" means the
10 publication, entitled "Determination on Transpor11 tation Security Officers and Collective Bargaining",
12 issued on December 30, 2022, by Administrator
13 David P. Pekoske, as modified, or any superseding
14 subsequent determination.

15 (2) the term "adjusted basic pay" means—

16 (A) the rate of pay fixed by law or admin17 istrative action for a position occupied by a cov18 ered employee before any deductions; and

1	(B) any regular, fixed supplemental pay-
2	ment for non-overtime hours of work creditable
3	as basic pay for retirement purposes, including
4	any applicable locality payment and any special
5	rate supplement;
6	(3) the term "Administration" means the
7	Transportation Security Administration;
8	(4) the term "Administrator" means the Ad-
9	ministrator of the Administration;
10	(5) the term "appropriate congressional com-
11	mittees" means—
12	(A) the Committee on Commerce, Science,
13	and Transportation of the Senate;
14	(B) the Committee on Homeland Security
15	and Governmental Affairs of the Senate;
16	(C) the Committee on Homeland Security
17	of the House of Representatives; and
18	(D) the Committee on Oversight and Ac-
19	countability of the House of Representatives;
20	(6) the term "conversion date" means the date
21	on of which subparagraphs (A) through (F) of sec-
22	tion $1303(c)(1)$ take effect;
23	(7) the term "covered employee" means an em-
24	ployee who occupies a covered position;

1	(8) the term "covered position" means a posi-
2	tion within the Administration;
3	(9) the term "employee" has the meaning given
4	the term in section 2105 of title 5, United States
5	Code;
6	(10) the term "screening agent" means a full-
7	or part-time non-supervisory covered employee car-
8	rying out screening functions under section 44901 of
9	title 49, United States Code;
10	(11) the term "Secretary" means the Secretary
11	of Homeland Security; and
12	(12) the term "TSA personnel management
13	system" means any personnel management system
14	established or modified under—
15	(A) section 111(d) of the Aviation and
16	Transportation Security Act (49 U.S.C. 44935
17	note); or
18	(B) section 114(n) of title 49, United
19	States Code.
20	SEC. 1303. CONVERSION OF TSA PERSONNEL.
21	(a) Restrictions on Certain Personnel Au-
22	THORITIES.—
23	(1) IN GENERAL.—Notwithstanding any other
24	provision of law, effective as of the date of enact-
25	ment of this Act—

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(A) any TSA personnel management system in use for covered employees and covered positions on the day before that date of enactment, and any personnel management policy, letter, guideline, or directive of the Administration in effect on that day, may not be modified;
(B) no personnel management policy, let-

8 ter, guideline, or directive of the Administration 9 that was not established before that date issued 10 pursuant to section 111(d) of the Aviation and 11 Transportation Security Act (49 U.S.C. 44935 12 note) or section 114(n) of title 49, United 13 States Code, may be established; and

14 (C) any authority to establish or adjust a
15 human resources management system under
16 chapter 97 of title 5, United States Code, shall
17 terminate with respect to covered employees
18 and covered positions.

19 (2) EXCEPTIONS.—

20 (A) PAY.—Notwithstanding paragraph
21 (1)(A), the limitation in that paragraph shall
22 not apply to any personnel management policy,
23 letter, guideline, or directive of the Administra24 tion relating to annual adjustments to pay
25 schedules and locality-based comparability pay-

1	ments in order to maintain parity with those
2	adjustments authorized under sections 5303,
3	5304, 5304a, and 5318 of title 5, United States
4	Code; and
5	(B) ADDITIONAL POLICY.—Notwith-
6	standing paragraph (1)(B), new personnel man-
7	agement policy of the Administration may be
8	issued if—
9	(i) that policy is needed to resolve a
10	matter not specifically addressed in policy
11	in effect on that date of enactment; and
12	(ii) the Secretary provides that policy,
13	with an explanation of the necessity of that
14	policy, to the appropriate congressional
15	committees not later than 7 days after the
16	date on which the policy is issued.
17	(C) Emerging threats to transpor-
18	TATION SECURITY DURING TRANSITION PE-
19	RIOD.—
20	(i) IN GENERAL.—Notwithstanding
21	paragraph (1), any personnel management
22	policy, letter, guideline, or directive of the
23	Administration relating to an emerging
24	threat to transportation security, including
25	national emergencies or disasters and pub-

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lic health threats to transportation security, may be modified or established until the conversion date.

4 (ii) SUBMISSION TO CONGRESS.—Not 5 later than 7 days after the date on which 6 any personnel management policy, letter, guideline, or directive of the Administra-7 8 tion is modified or established under clause 9 (i), the Secretary shall provide to the ap-10 propriate congressional committees that es-11 tablished or modified policy, letter, guide-12 line, or directive, as applicable, which shall 13 contain an explanation of the necessity of 14 that establishment or modification.

15 (b) PERSONNEL AUTHORITIES DURING TRANSITION PERIOD.—Any TSA personnel management system in use 16 for covered employees and covered positions on the day 17 18 before the date of enactment of this Act, and any per-19 sonnel management policy, letter, guideline, or directive 20 of the Administration in effect on the day before the date 21 of enactment of this Act, shall remain in effect until the 22 conversion date.

23 (c) TRANSITION TO TITLE 5.—

24 (1) IN GENERAL.—Except as provided in para25 graph (2), effective beginning on a date determined

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1	by the Secretary, but in no event later than Decem-
2	ber 31, 2023—
3	(A) all TSA personnel management sys-
4	tems shall cease to be in effect;
5	(B) section 114(n) of title 49, United
6	States Code, is repealed;
7	(C) section 111(d) of the Aviation and
8	Transportation Security Act (Public Law 107–
9	71; 49 U.S.C. 44935 note) is repealed;
10	(D) any personnel management policy, let-
11	ter, guideline, or directive of the Administra-
12	tion, including the 2022 Determination, shall
13	cease to be effective;
14	(E) any human resources management sys-
15	tem established or adjusted under chapter 97 of
16	title 5, United States Code, with respect to cov-
17	ered employees or covered positions shall cease
18	to be effective; and
19	(F) covered employees and covered posi-
20	tions shall be subject to the provisions of title
21	5, United States Code.
22	(2) CHAPTERS 71 AND 77 OF TITLE 5.—Not
23	later than 90 days after the date of enactment of
24	this Act—

1 (A) chapters 71 and 77 of title 5, United 2 States Code, shall apply to covered employees 3 carrying out screening functions pursuant to 4 section 44901 of title 49, United States Code; 5 and 6 (B) any policy, letter, guideline, or direc-7 tive issued under section 111(d) of the Aviation 8 and Transportation Security Act (49 U.S.C. 9 44935 note) relating to matters otherwise covered by chapter 71 or 77 of title 5, United 10 11 States Code, shall cease to be in effect. (3) Assistance of other agencies.—Not 12 13 later than 180 days after the date of enactment of this Act, or December 31, 2023, whichever is ear-14 15 lier— 16 (A) the Director of the Office of Personnel 17 Management shall establish a position series 18 and classification standard for the positions of 19 Transportation Security Officer, Federal air 20 Transportation Security Inspector, marshal, 21 and other positions requested by the Adminis-22 trator; and

23 (B) the National Finance Center of the
24 Department of Agriculture shall make nec25 essary changes to Financial Management Serv-

ices and Human Resources Management Serv ices to ensure payroll, leave, and other per sonnel processing systems for covered employees
 are consistent with chapter 53 of title 5, United
 States Code, and provide functions as needed to
 implement this title.

7 (d) Safeguards on Grievances and Appeals.—

8 (1) IN GENERAL.—Each covered employee with 9 a grievance or appeal pending within the Adminis-10 tration on the date of enactment of this Act or initi-11 ated during the transition period described in sub-12 section (c) may have that grievance or appeal re-13 moved to proceedings pursuant to title 5, United 14 States Code, or continued within TSA.

(2) AUTHORITY.—With respect to any grievance or appeal continued within the Administration
under paragraph (1), the Administrator may consider and finally adjudicate that grievance or appeal
notwithstanding any other provision of this title.

(3) PRESERVATION OF RIGHTS.—Notwithstanding any other provision of law, any appeal or
grievance continued under this section that is not finally adjudicated under paragraph (2) shall be preserved and all timelines tolled until the rights afforded by application of chapters 71 and 77 of title

5, United States Code, are made available under
 subsection (c)(2).

3 SEC. 1304. TRANSITION RULES.

4 (a) NONREDUCTION IN PAY AND COMPENSATION.—
5 Under such pay conversion rules as the Secretary may pre6 scribe to carry out this title, a covered employee converted
7 from a TSA personnel management system to the provi8 sions of title 5, United States Code, under section
9 1303(c)(1)(F)—

10 (1) may not be subject to any reduction in ei11 ther the rate of adjusted basic pay payable or law
12 enforcement availability pay payable to that covered
13 employee; and

(2) shall be credited for years of service in a
specific pay band under a TSA personnel management system as if the covered employee had served
in an equivalent General Schedule position at the
same grade, for purposes of determining the appropriate step within a grade at which to establish the
converted rate of pay of the covered employee.

21 (b) RETIREMENT PAY.—

(1) IN GENERAL.—Not later than 90 days after
the date of enactment of this Act, the Secretary
shall submit to the appropriate congressional committees a proposal, including proposed legislative

1	changes if needed, for determining the average pay
2	of any covered employee who retires not later than
3	3 years after the conversion date for purposes of cal-
4	culating the retirement annuity of the covered em-
5	ployee.
6	(2) REQUIREMENTS.—The proposal required
7	under paragraph (1) shall be structured in a manner
8	that—
9	(A) is consistent with title 5, United States
10	Code; and
11	(B) appropriately accounts for the service
12	of a covered employee to which the proposal ap-
13	plies, and the annual rate of basic pay of such
14	a covered employee, following the conversion
15	date.
16	(c) Limitation on Premium Pay.—
17	(1) IN GENERAL.—Notwithstanding section
18	5547 of title 5, United States Code, or any other
19	provision of law, a Federal air marshal or criminal
20	investigator who is appointed to that position before
21	the date of enactment of this Act may be eligible for
22	premium pay up to the maximum level allowed by
23	the Administrator before the date of enactment of
24	this Act.

1	(2) OPM RECOGNITION.—The Director of the
2	Office of Personnel Management shall recognize pre-
3	mium pay paid pursuant to paragraph (1) as fully
4	creditable for the purposes of calculating pay and re-
5	tirement benefits.
6	(d) Preservation of Law Enforcement Avail-
7	ABILITY PAY AND OVERTIME PAY RATES FOR FEDERAL
8	Air Marshals.—
9	(1) LEAP.—Section 5545a of title 5, United
10	States Code, is amended—
11	(A) in subsection $(a)(2)$, in the matter pre-
12	ceding subparagraph (A), by striking "sub-
13	section (k)" and inserting "subsection (l)";
14	(B) by redesignating subsection (k) as sub-
15	section (l); and
16	(C) by inserting after subsection (j) the
17	following:
18	"(k) The provisions of subsections (a) through (h)
19	providing for availability pay shall apply to any Federal
20	air marshal who is an employee of the Transportation Se-
21	curity Administration.".
22	(2) OVERTIME.—Section 5542 of title 5, United
23	States Code, is amended by adding at the end the
24	following:

"(i) Notwithstanding any other provision of law, a 1 2 Federal air marshal who is an employee of the Transportation Security Administration shall receive overtime pay 3 4 under this section, at such a rate and in such a manner so that such Federal air marshal does not receive less 5 overtime pay than such Federal air marshal would receive 6 were that Federal air marshal subject to the overtime pay 7 8 provisions of section 7 of the Fair Labor Standards Act of 1938 (29 U.S.C. 207).". 9

10 (3) EFFECTIVE DATE.—The amendments made
11 by paragraphs (1) and (2) shall apply beginning on
12 the conversion date.

(e) COLLECTIVE BARGAINING UNIT.—Notwithstanding section 7112 of title 5, United States Code, following the application of chapter 71 of that title pursuant
to section 1303(c)(2) of this title, screening agents shall
remain eligible to form a collective bargaining unit.

(f) PRESERVATION OF OTHER RIGHTS.—The Secretary shall take any actions necessary to ensure that the
following rights are preserved and available for each covered employee beginning on the conversion date, and for
any covered employee appointed after the conversion date,
and continue to remain available to covered employees
after the conversion date:

(1) Any annual leave, sick leave, or other paid
 leave accrued, accumulated, or otherwise available to
 a covered employee immediately before the conver sion date shall remain available to the covered em ployee until used, subject to any limitation on accu mulated leave under chapter 63 of title 5, United
 States Code.

8 (2) Part-time screening agents pay premiums
9 under chapter 89 of title 5, United States Code, on
10 the same basis as full-time covered employees.

(3) Notwithstanding section 6329a of title 5,
United States Code, covered employees are provided
appropriate leave during national emergencies to assist the covered employees and ensure the Administration meets mission requirements.

16 (4) Eligible screening agents receive a split-shift
17 differential for regularly scheduled split-shift work
18 as well as regularly scheduled overtime and irregular
19 and occasional split-shift work.

20 (5) Notwithstanding sections subsections (c),
21 (e), and (f) of section 5754 of title 5, United States
22 Code, eligible covered employees receive group reten23 tion incentives, as appropriate.

24 SEC. 1305. CONSULTATION REQUIREMENT.

25 (a) EXCLUSIVE REPRESENTATIVE.—

15

(1) IN GENERAL.—

2 (A) APPLICATION.—Beginning on the date that chapter 71 of title 5, United States Code 3 (referred to in this subsection as "chapter 71"), 4 5 begins to apply to covered employees under sec-6 tion 1303(c)(2), the labor organization certified 7 by the Federal Labor Relations Authority on 8 June 29, 2011, or any successor labor organiza-9 tion, shall be treated as the exclusive represent-10 ative of screening agents and shall be the exclu-11 sive representative for screening agents under 12 chapter 71, with full rights under chapter 71.

(B) RULE OF CONSTRUCTION.—Nothing in
this subsection may be construed to prevent
covered employees from selecting an exclusive
representative other than the labor organization
described in paragraph (1) for purposes of collective bargaining under chapter 71.

19 (2) NATIONAL LEVEL.—

20 (A) IN GENERAL.—Notwithstanding any
21 provision of chapter 71, collective bargaining
22 for any unit of covered employees shall occur at
23 the national level, but may be supplemented by
24 local level bargaining and local level agreements
25 in furtherance of elements of a national agree-

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ment or on issues of any local unit of covered employees not otherwise covered by a national agreement.

4 (B) MUTUAL CONSENT REQUIRED.—Local5 level bargaining and local-level agreements de6 scribed in subparagraph (A) shall occur only by
7 mutual consent of the exclusive representative
8 of screening agents and the Federal Security
9 Director (or a designee of such an official) of
10 those screening agents.

(3) CURRENT AGREEMENT.—Any collective bargaining agreement covering such personnel in effect
on the date of enactment of this Act shall remain in
effect until a collective bargaining agreement is entered into under chapter 71, unless the Administrator and exclusive representative mutually agree to
revisions to such an agreement.

18 (b) CONSULTATION PROCESS.—

(1) IN GENERAL.—Not later than 7 days after
the date of enactment of this Act, the Secretary
shall consult with the exclusive representative for the
screening agents described in subsection (a)(1)
under chapter 71 of title 5, United States Code, on
the formulation of plans and deadlines to carry out

the conversion, under this title, of those screening
 agents.

3	(2) WRITTEN PLANS.—Before the date that
4	chapter 71 of title 5, United States Code, begins to
5	apply under section 1303(c)(2), the Secretary shall
6	provide (in writing) to the exclusive representative
7	described in paragraph (1) the plans for how the
8	Secretary intends to carry out the conversion of cov-
9	ered employees under this title, including with re-
10	spect to such matters as—
11	(A) the anticipated conversion date; and
12	(B) measures to ensure compliance with
13	sections 553 and 554.
14	(c) REQUIRED AGENCY RESPONSE.—If any views or
15	recommendations are presented under subsection (b) by
16	the exclusive representative described in that subsection,
17	the Secretary shall—
18	(1) consider the views or recommendations be-
19	fore taking final action on any matter with respect
20	to which the views or recommendations are pre-
21	sented; and
22	(2) provide the exclusive representative a writ-
23	ten statement of the reasons for the final actions to
24	be taken.

1 SEC. 1306. NO RIGHT TO STRIKE.

- 2 Nothing in this title may be considered— 3 (1) to repeal or otherwise affect— 4 (A) section 1918 of title 18, United States 5 Code (relating to disloyalty and asserting the 6 right to strike against the Government); or 7 (B) section 7311 of title 5, United States 8 Code (relating to loyalty and striking); or 9 (2) to otherwise authorize any activity that is 10 not permitted under a provision of law described in 11 subparagraph (A) or (B) of paragraph (1). 12 SEC. 1307. PROPOSAL ON HIRING AND CONTRACTING 13 BACKGROUND CHECK REQUIREMENTS. 14 Not later than 1 year after the date of enactment 15 of this Act, the Secretary shall submit to the appropriate 16 congressional committees a plan to harmonize and update, for the purposes of making appointments and for author-17 18 izing or entering into any contract for service, the restric-19 tions under section 70105(c) of title 46. United States 20 Code, (relating to the issuance of transportation security 21 cards) and section 44936 of title 49, United States Code, 22 (relating to employment investigations and restrictions). 23 SEC. 1308. COMPTROLLER GENERAL REVIEWS.
- 24 (a) REVIEW OF RECRUITMENT.—
- 25 (1) IN GENERAL.—Not later than 1 year after
 26 the date of enactment of this Act, the Comptroller

General of the United States shall submit to Con-1 2 gress a report on the efforts of the Administration 3 regarding recruitment, including recruitment efforts 4 relating to veterans, the dependents of veterans, 5 members of the Armed Forces, and the dependents of such members. 6 7 (2) RECRUITMENT.—The report required under 8 paragraph (1) shall include recommendations re-9 garding how the Administration may improve the re-10 cruitment efforts described in that paragraph. 11 (b) REVIEW OF IMPLEMENTATION.—The Comptroller 12 General of the United States shall— 13 (1) not later than 60 days after the conversion 14 date, commence a review of the implementation of 15 this title; and 16 (2) not later than 1 year after the conversion 17 date, submit to Congress a report on the review con-18 ducted under paragraph (1). 19 (c) REVIEW OF PROMOTION POLICIES AND LEADER-SHIP DIVERSITY.—Not later than 1 year after the date 20 21 of enactment of this Act, the Comptroller General of the 22 United States shall submit to Congress a report— 23 (1) on the efforts of the Administration to en-24 sure that recruitment, appointment, promotion, and

1	tion are equitable and provide for demographics
2	among senior leadership that are reflective of the
3	workforce demographics of the United States; and
4	(2) that, to the extent possible, includes—
5	(A) an overview and analysis of the current
6	(as of the date on which the report is sub-
7	mitted) demographics of the leadership of the
8	Administration; and
9	(B) as appropriate, recommendations to
10	improve appointment and promotion procedures
11	and diversity in leadership roles, which may in-
12	clude recommendations for how the Administra-
13	tion can better promote from within the Admin-
14	istration and retain and advance covered em-
15	ployees.
16	(d) Review of Harassment and Assault Poli-
17	CIES AND PROTECTIONS.—
18	(1) IN GENERAL.—Not later than 1 year after
19	the date of enactment of this Act, the Comptroller
20	General of the United States shall submit to Con-
21	gress a report on the efforts of the Administration
22	to ensure the safety of the staff of the Administra-
23	tion with respect to harassment and assault in the
24	workplace, such as incidents—

1	(A) of sexual harassment and violence and
2	harassment and violence motivated by the per-
3	ceived race, ethnicity, religion, gender identity,
4	or sexuality of an individual; and
5	(B) in which the alleged perpetrator is a
6	member of the general public.
7	(2) INCLUSIONS.—The report required under
8	paragraph (1) shall include—
9	(A) an overview and analysis of the current
10	(as of the date on which the report is sub-
11	mitted) policies and response procedures of the
12	Administration;
13	(B) a detailed description of if, when, and
14	how the policies described in subparagraph (A)
15	fail to adequately protect covered employees;
16	and
17	(C) as appropriate, recommendations for
18	steps the Administration can take to better pro-
19	tect covered employees from harassment and vi-
20	olence in the workplace.
21	(3) Opportunity for comment.—In con-
22	ducting the review required under this subsection,
23	the Comptroller General of the United States shall
24	provide opportunities for covered employees of all
25	levels and positions, and labor organizations and as-

1	sociations representing those covered employees, to
2	submit comments, including in an anonymous form,
3	and take those comments into account in the final
4	recommendations of the Comptroller General.
5	SEC. 1309. SENSE OF CONGRESS.
6	It is the sense of Congress that—
7	(1) TSA personnel management systems pro-
8	vide insufficient benefits and workplace protections
9	to the workforce that secures the transportation sys-
10	tems of the United States;
11	(2) covered employees should be provided pro-
12	tections and benefits under title 5, United States
13	Code; and
14	(3) the provision of the protections and benefits
15	described in paragraph (2) should not result in a re-
16	duction of pay or benefits to current covered employ-
17	ees.
18	SEC. 1310. ASSISTANCE FOR FEDERAL AIR MARSHAL SERV-
19	ICE.
20	The Administrator shall communicate with organiza-
21	tions representing a significant number of Federal air
22	marshals, to the extent provided by law, to address con-
23	cerns regarding Federal Air Marshals related to the fol-
24	lowing:
25	(1) Mental health.

1 (2) Suicide rates.

2 (3) Morale and recruitment.

3 (4) Equipment and training.

4 (5) Work schedules and shifts, including man-5 dated periods of rest.

6 (6) Any other personnel issues the Adminis-7 trator determines appropriate.

8 SEC. 1311. STUDY ON FEASIBILITY OF COMMUTING BENE9 FITS.

10 (a) IN GENERAL.—Not later than 270 days after the date of enactment of this Act, the Administrator shall sub-11 12 mit to the appropriate congressional committees a feasibility study on allowing covered employees carrying out 13 screening functions under section 44901 of title 49, 14 15 United States Code, to treat as hours of employment time spent by those covered employees regularly traveling be-16 tween parking lots and bus and transit stops of airports 17 18 and screening checkpoints before and after the regular 19 work day.

(b) CONSIDERATIONS.—In conducting the study required under subsection (a), the Administrator shall consider—

(1) the amount of time needed to travel to and
from parking lots and bus and transit stops of airports at small hub airports, medium hub airports,

1	and large hub airports, as those terms are defined
2	in section 40102 of title 49, United States Code;
3	(2) the feasibility of using mobile phones and
4	location data to allow covered employees to report
5	their arrival to and departure from parking lots and
6	bus and transit stops of airports; and
7	(3) the estimated costs of treating the amount
8	of time described in paragraph (1) as hours of em-
9	ployment time spent.
10	SEC. 1312. BRIEFING ON ASSAULTS AND THREATS ON TSA
11	EMPLOYEES.
12	Not later than 90 days after the date of enactment
13	of this Act, the Administrator shall brief the appropriate
14	congressional committees regarding the following:
15	(1) Reports to the Administrator of instances of
16	physical or verbal assaults or threats made by mem-
17	bers of the general public against screening agents
18	since January 1, 2019.
19	(2) Procedures for reporting the assaults and
20	threats described in paragraph (1), including infor-
21	mation on how the Administrator communicates the
22	availability of those procedures.
23	(3) Any steps taken by the Administration to
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	prevent and respond to the assaults and threats de-

(4) Any related civil actions and criminal refer rals made annually since January 1, 2019.

3 (5) Any additional authorities needed by the
4 Administrator to better prevent or respond to the as5 saults and threats described in paragraph (1).

6 SEC. 1313. ANNUAL REPORTS ON TSA WORKFORCE.

7 Not later than 1 year after the date of enactment
8 of this Act and annually thereafter, the Administrator
9 shall submit to the appropriate congressional committees
10 a report that contains the following:

(1) An analysis of the Federal Employee Viewpoint Survey of the Office of Personnel Management
to determine job satisfaction rates of covered employees.

(2) Information relating to retention rates of
covered employees at each airport, including transfers, in addition to aggregate retention rates of covered employees across the workforce of the Administration.

20 (3) Information relating to actions taken by the
21 Administration intended to improve workforce mo22 rale and retention.

1 SEC. 1314. AUTHORIZATION OF APPROPRIATIONS.

2 There is authorized to be appropriated such sums as
3 may be necessary, to remain available until expended, to
4 carry out this title and the amendments made by this title.

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