AMENDMENT IN THE NATURE OF A SUBSTITUTE TO THE HOUSE AMENDMENT TO THE SENATE AMENDMENT TO H.R. 1314

OFFERED BY MR. SCHWEIKERT OF ARIZONA

In lieu of the matter proposed to be inserted by the House amendment, insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Debt Ceiling Alter-
- 3 native Act".
- 4 SEC. 2. ENSURING THE GOVERNMENT DOES NOT DEFAULT
- 5 ON ITS DEBT OBLIGATIONS.
- 6 (a) In General.—If the Department of the Treas-
- 7 ury issues a marketable borrowing estimate for a quarter
- 8 that estimates that the debt of the United States, as de-
- 9 fined in section 3101 of title 31, United States Code, will
- 10 reach the statutory limit during such quarter, the Presi-
- 11 dent shall ensure that the aggregate of the amounts depos-
- 12 ited in the Treasury from the sale of assets described
- 13 under subsection (b) and the disposal of real property pur-
- 14 suant to subchapter VII of chapter 5 of subtitle I of title
- 15 40, United States Code, and the amount of any recision
- 16 of unobligated balances pursuant to section 5, is sufficient

1	to prevent the debt of the United States from reaching
2	such statutory limit during such quarter.
3	(b) AUTHORITY TO SELL ASSETS.—For purposes of
4	subsection (a), the President may order the sale of the
5	following assets, with the proceeds from such sales depos-
6	ited in the Treasury:
7	(1) On-balance sheet non-performing mortgages
8	of the Federal National Mortgage Association.
9	(2) Other mortgages owned or held by the Fed-
10	eral National Mortgage Association.
11	(3) Real estate owned properties of the Federal
12	National Mortgage Association.
13	(4) On-balance sheet non-performing mortgages
14	of the Federal Home Loan Mortgage Corporation.
15	(5) Other mortgages owned or held by the Fed-
16	eral Home Loan Mortgage Corporation.
17	(6) Real estate owned properties of the Federal
18	Home Loan Mortgage Corporation.
19	(7) Mortgage-backed securities held by the
20	Board of Governors of the Federal Reserve System
21	or any Federal reserve bank.
22	(c) Use of Funds.—Any funds realized through this
23	Act must be used for the retirement of old debt and
24	issuance of new debt.

1	SEC. 3. DISPOSAL OF REAL PROPERTY.
2	(a) In General.—Chapter 5 of subtitle I of title 40,
3	United States Code, is amended by adding at the end the
4	following:
5	"SUBCHAPTER VII—EXPEDITED DISPOSAL OF
6	REAL PROPERTY
7	"§ 621. Definitions
8	"In this subchapter:
9	"(1) DIRECTOR.—The term 'Director' means
10	the Director of the Office of Management and Budg-
11	et.
12	"(2) Expedited disposal of real prop-
13	ERTY.—The term 'expedited disposal of real prop-
14	erty' means a demolition of real property or a sale
15	of real property for cash that is conducted under the
16	requirements of section 545.
17	"(3) LANDHOLDING AGENCY.—The term 'land-
18	holding agency' has the meaning given that term
19	under section 501(i)(3) of the McKinney-Vento
20	Homeless Assistance Act (42 U.S.C. 11411(i)(3)).
21	"(4) Real property.—
22	"(A) IN GENERAL.—The term 'real prop-
23	erty' means—
24	"(i) a parcel of real property under
25	the administrative jurisdiction of the Fed-
26	eral Government that is—

1	``(I) excess;
2	"(II) surplus;
3	"(III) underperforming; or
4	"(IV) otherwise not meeting the
5	needs of the Federal Government, as
6	determined by the Director; and
7	"(ii) a building or other structure lo-
8	cated on real property described under
9	clause (i).
10	"(B) Exclusion.—The term 'real prop-
11	erty' excludes any parcel of real property or
12	building or other structure located on such real
13	property that is to be closed or realigned under
14	the Defense Base Closure and Realignment Act
15	of 1990 (part A of title XXIX of Public Law
16	101–510; 10 U.S.C. 2687 note).
17	"(5) Representative of the homeless.—
18	The term 'representative of the homeless' has the
19	meaning given that term under section 501(i)(4) of
20	the McKinney-Vento Homeless Assistance Act (42
21	U.S.C. $11411(i)(4)$).
22	"§ 622. Pilot program
23	"(a) Establishment.—The Director of the Office
24	of Management and Budget shall conduct a pilot program,
25	to be known as the 'Federal Real Property Disposal Pilot

- 5 Program', under which real property that is not meeting Federal Government needs may be disposed of in accordance with this subchapter. 3 4 "(b) Termination.—The Federal Real Property Disposal Pilot Program shall terminate 5 years after the date of the enactment of this subchapter. 6 7 "§ 623. Selection of real properties "(a) AGENCY RECOMMENDATION OF PROPERTIES.— 8 The head of each executive agency shall recommend candidate disposition real properties to the Director for par-10 ticipation in the pilot program established under section 12 622. 13 "(b) Selection of Properties.—The Director, 14 with the concurrence of the head of the executive agency 15 concerned and consistent with the criteria established in this subchapter, may then select such candidate real prop-16 17 erties for participation in the pilot program and notify the 18 recommending agency accordingly. 19 "(c) Website Required.—The Director shall ensure that all real properties selected for disposition under 20 21 this section are listed on a website that shall— "(1) be updated routinely; and
- 22
- 23 "(2) include the functionality to allow members
- 24 of the public, at their option, to receive such updates
- 25 through electronic mail.

1	"(d) Notification of Pilot Program.—The Sec-
2	retary of Housing and Urban Development shall ensure
3	that efforts are taken to inform representatives of the
4	homeless about—
5	"(1) the pilot program established under section
6	622; and
7	"(2) the website under subsection (c).
8	"(e) Availability of Information.—The Sec-
9	retary of Housing and Urban Development shall—
10	"(1) make available to the public upon request
11	all information (other than valuation information),
12	regardless of format, in the possession of the De-
13	partment of Housing and Urban Development relat-
14	ing to the properties listed on the website under sub-
15	section (c), including environmental assessment
16	data; and
17	"(2) maintain a current list of agency contacts
18	for making referrals to inquiries for information re-
19	lating to specific properties.
20	"§ 624. Suitability determination
21	"(a) Suitability of Property To Assist the
22	HOMELESS.—After the Director selects the candidate real
23	properties that may participate in the pilot program under
24	section 623, the Secretary of Housing and Urban Develop-

1	ment shall determine whether each such real property is
2	suitable for use to assist the homeless.
3	"(b) Suitability Determination Require-
4	MENTS.—The Secretary of Housing and Urban Develop-
5	ment shall base the suitability determination required
6	under subsection (a)—
7	"(1) on the suitability criteria identified by the
8	Secretary of Housing and Urban Development under
9	section 501(a) of the McKinney-Vento Homeless As-
10	sistance Act (42 U.S.C. 11411(a));
11	"(2) for real properties located within a Federal
12	installation, campus, or compound, on whether such
13	property can easily be transported to an off-site lo-
14	cation; and
15	"(3) for real properties where the predominant
16	use is other than housing, on whether the size of the
17	real property is equal to or greater than 100,000
18	square feet.
19	"(c) Information Required To Be Published
20	ON THE WEBSITE.—Immediately after a determination of
21	suitability is made under this section, the Director shall
22	publish, on the website described in section 623(c) the fol-
23	lowing information:
24	"(1) The address of each such real property.

1	"(2) The result of the suitability determination
2	required under subsection (a) for each such real
3	property.
4	"(3) The date on which the suitability deter-
5	mination was made.
6	"§ 625. Unsuitable real property
7	"(a) 20-Day Hold Required After Determina-
8	TION OF UNSUITABILITY.—If real property is determined
9	unsuitable under section 624, such real property may not
10	be disposed of or otherwise used for any other purpose
11	for at least 20 days after such determination was made.
12	"(b) APPEAL.—
13	"(1) Secondary review of determina-
14	TION.—Not later than 20 days after real property
15	has been determined unsuitable under section 624
16	and before disposal of the real property in accord-
17	ance with subsection (d), any representative of the
18	homeless may appeal to the Secretary of Housing
19	and Urban Development for a secondary review of
20	such determination.
21	"(2) Clear and convincing evidence.—Not
22	later than 20 days after real property has been de-
23	termined unsuitable under subsection (b)(3) of sec-
24	tion 624, the Secretary of Housing and Urban De-
25	velopment shall deem such real property suitable

1	notwithstanding the requirements of that subsection
2	if a representative of the homeless has produced
3	clear and convincing evidence that such property can
4	be utilized for the benefit of the homeless. Any de-
5	termination under this paragraph shall be committed
6	to the unreviewable discretion of the Secretary of
7	Housing and Urban Development.
8	"(c) Final Suitability Determination.—Not
9	later than 20 days after the receipt of any appeal under
10	subsection (b), the Secretary of Housing and Urban De-
11	velopment shall respond to such appeal and shall make
12	a final suitability determination regarding the real prop-
12	erty.
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13	"(d) Disposal of Unsuitable Real Property.—
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14	"(d) Disposal of Unsuitable Real Property.—
14 15	"(d) Disposal of Unsuitable Real Property.— "(1) No appeal.—If at the end of the 20-day
14 15 16	"(d) Disposal of Unsuitable Real Property.— "(1) No appeal.—If at the end of the 20-day period required under subsection (a), no appeal for
14 15 16 17	"(d) Disposal of Unsuitable Real Property.— "(1) No appeal.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received
14 15 16 17	"(d) DISPOSAL OF UNSUITABLE REAL PROPERTY.— "(1) NO APPEAL.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received by the Secretary of Housing and Urban Develop-
114 115 116 117 118	"(d) Disposal of Unsuitable Real Property.— "(1) No appeal.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received by the Secretary of Housing and Urban Development, such real property shall be disposed of in ac-
14 15 16 17 18 19 20	"(d) DISPOSAL OF UNSUITABLE REAL PROPERTY.— "(1) NO APPEAL.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received by the Secretary of Housing and Urban Development, such real property shall be disposed of in accordance with section 627.
14 15 16 17 18 19 20 21	"(d) DISPOSAL OF UNSUITABLE REAL PROPERTY.— "(1) NO APPEAL.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received by the Secretary of Housing and Urban Development, such real property shall be disposed of in accordance with section 627. "(2) DETERMINATION OF UNSUITABILITY
14 15 16 17 18 19 20 21	"(d) DISPOSAL OF UNSUITABLE REAL PROPERTY.— "(1) NO APPEAL.—If at the end of the 20-day period required under subsection (a), no appeal for review of a determination of unsuitability is received by the Secretary of Housing and Urban Development, such real property shall be disposed of in accordance with section 627. "(2) DETERMINATION OF UNSUITABILITY AFTER SECONDARY REVIEW.—If after conducting a

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erty remains unsuitable under subsection (c), such real property shall be disposed of in accordance with section 627.

"(3) Determination of Suitability After Secondary Review.—If after conducting a secondary review of a determination of unsuitability under subsection (b), the Secretary of Housing and Urban Development determines that the real property is suitable under subsection (c), such real property shall be treated as suitable property for purposes of section 626.

12 "§ 626. Suitable real property

13 "(a) Disposal of Suitable Real Property.—

"(1) APPLICATION FOR TRANSFER OF PROP-ERTY.—If real property is determined suitable under section 624 or upon a secondary review under section 625(d), any representative of the homeless shall have not more than 90 days after such determination to submit an application to the Secretary of Health and Human Services for the transfer of the real property to that representative. If an application cannot be completed within the 90-day period due to non-material factors, the Secretary of Health and Human Services, with the concurrence of the

1	appropriate landholding agency, may grant reason-
2	able extensions.
3	"(2) NO APPLICATION SUBMITTED.—If at the
4	end of the time period described under paragraph
5	(1), no representative of the homeless has submitted
6	an application, such real property shall be disposed
7	of in accordance with section 627.
8	"(b) Consideration of Application.—
9	"(1) Assessment of application.—Not later
10	than 20 days after the receipt of any application
11	under subsection (a)(1), the Secretary of Health and
12	Human Services shall assess such application and
13	determine whether to approve or deny the request
14	for the transfer of the real property to such appli-
15	cant.
16	"(2) Denial of Application.—If the applica-
17	tion of a representative of the homeless is denied by
18	the Secretary of Health and Human Services under
19	paragraph (1), such real property shall be disposed
20	of in accordance with section 627.
21	"(3) APPROVAL OF APPLICATION.—If the appli-
22	cation of a representative of the homeless is ap-
23	proved by the Secretary of Health and Human Serv-
24	ices under paragraph (1), such real property shall be
25	made promptly available to that representative by

- 1 permit or lease, or by deed, as a public health use
- 2 under subsections (a) through (d) of section 550.

3 "§ 627. Expedited disposal requirements

- 4 "(a) Fair Market Value Required.—Real prop-
- 5 erty sold under the pilot program established under this
- 6 subchapter shall be sold at not less than the fair market
- 7 value, as determined by the Director in consultation with
- 8 the head of the executive agency. Costs associated with
- 9 such disposal may not exceed the fair market value of the
- 10 property unless the Director approves incurring such
- 11 costs.
- 12 "(b) Monetary Proceeds Required.—Real prop-
- 13 erty may be sold under the pilot program established
- 14 under this subchapter only if the property will generate
- 15 monetary proceeds to the Federal Government, as pro-
- 16 vided in subsection (a). A disposal of real property under
- 17 the pilot program may not include any exchange, trade,
- 18 transfer, acquisition of like-kind property, or other non-
- 19 cash transaction as part of the disposal.
- 20 "(c) Construction.—Nothing in this subchapter
- 21 shall be construed as terminating or in any way limiting
- 22 authorities that are otherwise available to agencies under
- 23 other provisions of law to dispose of Federal real property,
- 24 except as provided in subsection (d).

1	"(d) Expedited Disposal Exemptions.—Any ex-
2	pedited disposal of real property conducted under this sub-
3	chapter shall not be subject to—
4	"(1) subchapter IV of this chapter;
5	"(2) sections 550 and 553 of this title;
6	"(3) section 501 of the McKinney-Vento Home-
7	less Assistance Act (42 U.S.C. 11411);
8	"(4) any other provision of law authorizing the
9	no-cost conveyance of real property owned by the
10	Federal Government; or
11	"(5) any congressional notification requirement
12	other than that in section 545.
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13	"§ 628. Special rules for deposit and use of proceeds
13 14	from disposal of real property
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	from disposal of real property
14 15	from disposal of real property "(a) Reimbursement of Administrative Ex-
14 15 16 17	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property
14 15 16 17	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro-
14 15 16 17	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro- ceeds, if any, from such disposal for the administrative
114 115 116 117 118	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro- ceeds, if any, from such disposal for the administrative expenses associated with such disposal. Such amounts
14 15 16 17 18 19 20	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro- ceeds, if any, from such disposal for the administrative expenses associated with such disposal. Such amounts shall be credited as offsetting collections to the account
14 15 16 17 18 19 20 21	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro- ceeds, if any, from such disposal for the administrative expenses associated with such disposal. Such amounts shall be credited as offsetting collections to the account that incurred such expenses, to remain available until ex-
14 15 16 17 18 19 20 21	from disposal of real property "(a) Reimbursement of Administrative Ex- Penses.—Executive agencies that dispose of real property under this subchapter shall be reimbursed from the pro- ceeds, if any, from such disposal for the administrative expenses associated with such disposal. Such amounts shall be credited as offsetting collections to the account that incurred such expenses, to remain available until ex- pended.

1	the balance of the proceeds shall be distributed as
2	follows:
3	"(A) 80 percent shall be deposited into the
4	Treasury as miscellaneous receipts.
5	"(B) 20 percent shall be deposited into the
6	account of the agency that owned the real prop-
7	erty and initiated the disposal action.
8	"(2) Federal Real Property Capital Im-
9	PROVEMENTS AND DISPOSAL ACTIVITY FUNDS.—
10	Funds deposited under paragraph (1)(A) shall re-
11	main available until expended for the period of the
12	pilot program, for activities related to Federal real
13	property capital improvements and disposal activi-
14	ties. Upon termination of the pilot program, any un-
15	obligated amounts shall be transferred to the general
16	fund of the Treasury.
17	"§ 629. Limitation on number of permissible cash
18	sales
19	"The total number of cash sales of real properties
20	to be disposed of under this subchapter over the 5-year
21	term of the Federal Real Property Disposal Pilot Program
22	shall not exceed 750.
23	"§ 630. Government Accountability Office study
24	"(a) Study Required.—Not later than 36 months
25	after the date of enactment of this subchapter, the Comp-

- 15 troller General of the United States shall submit to Congress and make publicly available a study of the effectiveness of the pilot program. 4 "(b) Contents of Study.—The study described under subsection (a) shall include at a minimum— 6 "(1) recommendations for permanent reforms 7 to statutes governing real property disposals and no 8 cost conveyances; and 9 "(2) recommendations for improving the perma-10 nent process by which Federal properties are made 11 available for use by the homeless.". 12 (b) Technical and Conforming Amendment.— 13 The table of sections for chapter 5 of subtitle I of title 14 40. United States Code, is amended by inserting after the item relating to section 611 the following: "SUBCHAPTER VII—EXPEDITED DISPOSAL OF REAL PROPERTY "§ 621. Definitions. "§ 622. Pilot program. "§ 623. Selection of real properties. "§ 624. Suitability determination. "§ 625. Unsuitable real property.
 - "§ 626. Suitable real property.
 - "§ 627. Expedited disposal requirements.
 - "\$ 628. Special rules for deposit and use of proceeds from disposal of real property.
 - "§ 629. Limitation on number of permissible cash sales.
 - "§ 630. Government Accountability Office study.".
- 16 SEC. 4. PAYMENT OF PRINCIPAL AND INTEREST ON PUBLIC
- 17 DEBT AND SOCIAL SECURITY TRUST FUNDS.
- 18 (a) In General.—In the event that the debt of the
- 19 United States Government, as defined in section 3101 of

- 1 title 31, United States Code, reaches the statutory limit,
- 2 the Secretary of the Treasury shall, in addition to any
- 3 other authority provided by law, issue obligations under
- 4 chapter 31 of title 31, United States Code, to pay with
- 5 legal tender, and solely for the purpose of paying, the prin-
- 6 cipal and interest on obligations of the United States de-
- 7 scribed in subsection (b) after the date of the enactment
- 8 of this Act.
- 9 (b) Obligations Described.—For purposes of this
- 10 subsection, obligations described in this subsection are ob-
- 11 ligations which are—
- 12 (1) held by the public, or
- 13 (2) held by the Old-Age and Survivors Insur-
- 14 ance Trust Fund and Disability Insurance Trust
- Fund.
- 16 (c) Prohibition on Compensation for Members
- 17 OF CONGRESS.—None of the obligations issued under sub-
- 18 section (a) may be used to pay compensation for Members
- 19 of Congress.
- 20 (d) Obligations Exempt From Public Debt
- 21 Limit.—Obligations issued under subsection (a) shall not
- 22 be taken into account in applying the limitation in section
- 23 3101(b) of title 31, United States Code, to the extent that
- 24 such obligation would otherwise cause the limitation in

1	section 3101(b) of title 31, United States Code, to be ex-
2	ceeded.
3	(e) Report on Certain Actions.—
4	(1) IN GENERAL.—If, after the date of the en-
5	actment of this Act, the Secretary of the Treasury
6	exercises his authority under subsection (a), the Sec-
7	retary shall thereafter submit a report each week the
8	authority is in use providing an accounting relating
9	to—
10	(A) the principal on mature obligations
11	and interest that is due or accrued of the
12	United States, and
13	(B) any obligations issued pursuant to
14	subsection (a).
15	(2) Submission.—The report required by para-
16	graph (1) shall be submitted to the Committee or
17	Ways and Means of the House of Representatives
18	and the Committee on Finance of the Senate.
19	SEC. 5. RESCISSION OF UNOBLIGATED BALANCES.
20	(a) In General.—If a Federal budget deficit exists
21	in 2015, not later than July 16, 2016, of the funds made
22	available before October 1, 2011, the President may re-
23	scind any unobligated balances of such funds.
24	(b) Report.—On the same date that the President
25	orders a rescission under subsection (a), the President

- 1 shall submit a report to Congress containing the total
- 2 amounts of the funds rescinded and the affected accounts.

