

**AMENDMENT TO**  
**RULES COMMITTEE PRINT 116-54**  
**OFFERED BY MR. MITCHELL OF MICHIGAN**

At the end of title V of division B, add the following:

1 **Subtitle F—Building U.S. Infra-**  
2 **structure by Leveraging De-**  
3 **mands for Skills**

4 **SEC. 5601. PURPOSE.**

5       The purpose of this subtitle is to promote industry  
6 or sector partnerships that engage in collaborative plan-  
7 ning, resource alignment, and training efforts across mul-  
8 tiple businesses, for a range of workers employed or poten-  
9 tially employed by targeted infrastructure industries, in-  
10 cluding energy, construction, information technology, utili-  
11 ties, and transportation, in order to encourage industry  
12 growth and competitiveness and to improve worker train-  
13 ing, retention, and advancement.

14 **SEC. 5602. DEFINITIONS.**

15       In this subtitle:

16               (1) CAREER AND TECHNICAL EDUCATION; CA-  
17 REER GUIDANCE AND ACADEMIC COUNSELING.—The  
18 terms “career and technical education” and “career  
19 guidance and academic counseling” have the mean-

1       ings given such terms in section 3 of the Carl D.  
2       Perkins Career and Technical Education Act of  
3       2006 (20 U.S.C. 2302).

4           (2) CAREER PATHWAY.—The term “career  
5       pathway” has the meaning given such term in sec-  
6       tion 3 of the Workforce Innovation and Opportunity  
7       Act (29 U.S.C. 3102).

8           (3) ELIGIBLE PARTNERSHIP.—The term “eligi-  
9       ble partnership” means a partnership that is an in-  
10      dustry or sector partnership, or (with respect to an  
11      implementation grant) a partnership that is in the  
12      process of establishing an industry or sector partner-  
13      ship.

14          (4) INDIVIDUAL WITH A BARRIER TO EMPLOY-  
15      MENT.—The term “individual with a barrier to em-  
16      ployment” has the meaning given such term in sec-  
17      tion 3 of the Workforce Innovation and Opportunity  
18      Act (29 U.S.C. 3102).

19          (5) INDUSTRY OR SECTOR PARTNERSHIP.—The  
20      term “industry or sector partnership” has the mean-  
21      ing given such term in section 3 of the Workforce  
22      Innovation and Opportunity Act (29 U.S.C. 3102).

23          (6) LOCAL BOARD.—The term “local board”  
24      has the meaning given such term in section 3 of the

1 Workforce Innovation and Opportunity Act (29  
2 U.S.C. 3102).

3 (7) RECOGNIZED POSTSECONDARY CREDEN-  
4 TIAL.—The term “recognized postsecondary creden-  
5 tial” has the meaning given such term in section 3  
6 of the Workforce Innovation and Opportunity Act  
7 (29 U.S.C. 3102).

8 (8) SECRETARY.—The term “Secretary” means  
9 the Secretary of Labor.

10 (9) STATE; STATE BOARD.—The terms “State”  
11 and “State board” have the meanings given such  
12 terms in section 3 of the Workforce Innovation and  
13 Opportunity Act (29 U.S.C. 3102).

14 (10) TARGETED INFRASTRUCTURE INDUS-  
15 TRY.—The term “targeted infrastructure industry”  
16 means an industry, including transportation (includ-  
17 ing surface, transit, aviation, or railway transpor-  
18 tation), construction, energy (including the deploy-  
19 ment of renewable and clean energy, energy effi-  
20 ciency, transmission, and battery storage), informa-  
21 tion technology, or utilities industries, that the eligi-  
22 ble partnership identifies in accordance with section  
23 5604(e) to be served by a grant under this subtitle.

24 (11) WORK-BASED LEARNING PROGRAM.—

1 (A) IN GENERAL.—The term “work-based  
2 learning program” means a program (which  
3 may be a registered apprenticeship program)  
4 that provides workers with paid work experience  
5 and corresponding approved classroom instruc-  
6 tion, delivered in an employment relationship  
7 that both the employer and worker intend to  
8 lead to continuing employment after the pro-  
9 gram ends.

10 (B) WORK EXPERIENCE.—In subpara-  
11 graph (A), the term “paid work experience” in-  
12 cludes training by an employer that is provided  
13 to a paid worker while engaged in productive  
14 work in a job that provides knowledge or skills  
15 essential to the full and adequate performance  
16 of the job.

17 (12) REGISTERED APPRENTICESHIP.—The term  
18 “registered apprenticeship” means an apprenticeship  
19 registered under the Act of August 16, 1937 (com-  
20 monly known as the “National Apprenticeship Act”;  
21 50 Stat. 664, chapter 663; 29 U.S.C. 50 et seq.).

22 **SEC. 5603. GRANTS AUTHORIZED.**

23 (a) IN GENERAL.—The Secretary, in consultation  
24 with the Secretary of Transportation, the Secretary of En-  
25 ergy, the Secretary of Commerce, the Secretary of Edu-

1 cation, and the Chief of Engineers and Commanding Gen-  
2 eral of the Army Corps of Engineers, shall award, on a  
3 competitive basis, grants to eligible entities to plan and  
4 implement activities to achieve the strategic objectives de-  
5 scribed in section 5604(d) with respect to a targeted infra-  
6 structure industry.

7 (b) GRANTS.—

8 (1) TYPES OF GRANTS.—A grant awarded  
9 under this subtitle may be in the form of—

10 (A) an implementation grant, for entities  
11 seeking an initial grant under this subtitle; or

12 (B) a renewal grant for entities that have  
13 already received an implementation grant under  
14 this subtitle.

15 (2) DURATION.—Each grant awarded under  
16 this subtitle shall be for a period not to exceed 3  
17 years.

18 (3) AMOUNT.—The amount of a grant awarded  
19 under this subtitle may not exceed—

20 (A) for an implementation grant,  
21 \$2,500,000; and

22 (B) for a renewal grant, \$1,500,000.

23 (c) AWARD BASIS.—

24 (1) GEOGRAPHIC DIVERSITY.—The Secretary  
25 shall award grants under this subtitle in a manner

1 that ensures geographic diversity in the areas in  
2 which activities will be carried out under the grants.

3 (2) PRIORITY FOR RENEWAL GRANTS.—In  
4 awarding renewal grants under this subtitle, the  
5 Secretary shall give priority to eligible entities  
6 that—

7 (A) demonstrate long-term sustainability of  
8 an industry or sector partnership; and

9 (B) provide a non-Federal share of the  
10 cost of the activities.

11 **SEC. 5604. APPLICATION PROCESS.**

12 (a) IN GENERAL.—An eligible partnership desiring a  
13 grant under this subtitle shall submit an application to  
14 the Secretary at such time, in such manner, and con-  
15 taining such information as the Secretary may require, in-  
16 cluding the contents described in subsection (b).

17 (b) CONTENTS.—An application submitted under this  
18 subtitle shall contain, at a minimum—

19 (1) a description of the eligible partnership, evi-  
20 dence of the eligible partnership's capacity to carry  
21 out activities to achieve the strategic objectives de-  
22 scribed in subsection (d), and the expected participa-  
23 tion and responsibilities of each of the partners in-  
24 cluded in the industry or sector partnership involved;

1           (2) a description of the targeted infrastructure  
2 industry served by the grant, and a description of  
3 how such industry was identified in accordance with  
4 subsection (c);

5           (3) a description of the workers that will be tar-  
6 geted or recruited by the partnership, including an  
7 analysis of the existing labor market, a description  
8 of potential barriers to employment for targeted  
9 workers, and a description of strategies that will be  
10 used to help workers overcome such barriers;

11           (4) a description of the local, State, or federally  
12 funded infrastructure projects on which the eligible  
13 partnership anticipates engaging partners;

14           (5) a description of the strategic objectives de-  
15 scribed in subsection (d) that the eligible partnership  
16 intends to achieve concerning the targeted infra-  
17 structure industry;

18           (6) a description of the credentials that the eli-  
19 gible partnership proposes to use or develop as a  
20 performance measure, to assess the degree to which  
21 the eligible partnership has achieved such strategic  
22 objectives, which credentials—

23                   (A) shall be nationally portable;

24                   (B) shall be recognized postsecondary cre-  
25                   dentials or, if not available for the industry,

1 other credentials determined by the Secretary  
2 to be appropriate;

3 (C) shall be related to the targeted infra-  
4 structure industry that the eligible partnership  
5 proposes to support; and

6 (D) may be a registered apprenticeship  
7 program;

8 (7) a description of the manner in which the eli-  
9 gible partnership intends to make sustainable  
10 progress towards achieving such strategic objectives;

11 (8) performance measures for measuring  
12 progress towards achieving such strategic objectives;

13 (9) a description of the Federal and non-Fed-  
14 eral resources, available under provisions of law  
15 other than this subtitle, that will be leveraged in  
16 support of the partnerships and activities under this  
17 subtitle; and

18 (10) a timeline for progress towards achieving  
19 such strategic objectives.

20 (c) TARGETED INFRASTRUCTURE INDUSTRY.—Each  
21 grant under this subtitle shall serve a targeted infrastruc-  
22 ture industry that is identified by the eligible partnership  
23 through working with businesses, industry associations  
24 and organizations, labor organizations, State boards, local

1 boards, economic development agencies, and other organi-  
2 zations that the eligible partnership determines necessary.

3 (d) STRATEGIC OBJECTIVES.—The activities to be  
4 carried out under each grant awarded under this subtitle  
5 shall be designed to achieve strategic objectives that in-  
6 clude the following:

7 (1) Recruiting key stakeholders in the targeted  
8 infrastructure industry, such as multiple businesses,  
9 labor organizations, local boards, and education and  
10 training providers, including providers of career and  
11 technical education, and regularly convening the  
12 stakeholders in a collaborative structure that sup-  
13 ports the sharing of information, ideas, and chal-  
14 lenges common to the targeted infrastructure indus-  
15 try.

16 (2) Identifying the training needs of multiple  
17 businesses in the targeted infrastructure industry,  
18 including—

19 (A) needs for skills critical to competitive-  
20 ness and innovation in the industry;

21 (B) needs of the registered apprenticeship  
22 programs or other work-based learning pro-  
23 grams supported by the grant; and

24 (C) needs for the usage of career path-  
25 ways.

1           (3) Facilitating actions that lead to economies  
2 of scale by aggregating training and education needs  
3 of multiple businesses.

4           (4) Helping postsecondary educational institu-  
5 tions, training institutions, sponsors of registered  
6 apprenticeship programs, and all other providers of  
7 career and technical education and training pro-  
8 grams receiving assistance under this subtitle, align  
9 curricula, entrance requirements, and programs to  
10 the targeted infrastructure industry needs and the  
11 credentials described in subsection (b)(6), particu-  
12 larly for higher skill, high-priority occupations re-  
13 lated to the targeted infrastructure industry.

14           (5) Providing information on the grant activi-  
15 ties to the State agency carrying out the State pro-  
16 gram under the Wagner-Peyser Act (29 U.S.C. 49  
17 et seq.), including staff of the agency that provide  
18 services under such Act, to enable the agency to in-  
19 form recipients of unemployment compensation of  
20 the employment and training opportunities that may  
21 be offered through the grant activities.

22           (6) Helping partner businesses in industry or  
23 sector partnerships to attract potential workers from  
24 a diverse jobseeker base, including individuals with  
25 barriers to employment, by identifying any such bar-

1       riers through analysis of the labor market and im-  
2       plementing strategies to help such workers overcome  
3       such barriers.

4   **SEC. 5605. ACTIVITIES.**

5       (a) IN GENERAL.—An eligible partnership receiving  
6       a grant under this subtitle shall—

7           (1) designate an entity in the industry or sector  
8       partnership as the fiscal agent for the grant funds;  
9       and

10          (2) carry out activities described in subsections  
11       (b) (as applicable), (c), and (d) to achieve the stra-  
12       tegic objectives identified in the entity’s application  
13       under section 5604(b)(5), in a manner that inte-  
14       grates services and funding sources to ensure effec-  
15       tiveness of the activities and that uses the grant  
16       funds efficiently.

17       (b) PLANNING ACTIVITIES.—An eligible partnership  
18       receiving an implementation grant under this subtitle shall  
19       use not more than \$250,000 of the grant funds to carry  
20       out planning activities during the first year of the grant  
21       period. Such activities may include—

22           (1) establishing the industry or sector partner-  
23       ship;

24           (2) convening key stakeholders as identified in  
25       the application process;

1           (3) conducting outreach to local businesses and  
2           business associations;

3           (4) conducting an evaluation of workforce needs  
4           in the local area; or

5           (5) recruiting individuals with barriers to em-  
6           ployment.

7           (c) BUSINESS ENGAGEMENT.—An eligible partner-  
8           ship receiving a grant under this subtitle shall use the  
9           grant funds to provide services to engage businesses in  
10          efforts to achieve the strategic objectives identified in the  
11          partnership’s application under section 5604(b)(5). The  
12          services may include assisting businesses—

13           (1) in navigating the registration process for a  
14           sponsor of a registered apprenticeship program;

15           (2) by connecting the business with an edu-  
16           cation provider, including a provider of career and  
17           technical education, to develop classroom instruction  
18           to complement on-the-job learning;

19           (3) in developing the curriculum design of a  
20           work-based learning program;

21           (4) in employing workers participating in a  
22           work-based learning program for a transitional pe-  
23           riod before a business hires the worker for full-time  
24           employment not less than 30 hours a week;

1           (5) in providing training to managers and  
2 front-line workers to serve as trainers or mentors to  
3 workers participating in a work-based learning pro-  
4 gram;

5           (6) in providing career awareness activities,  
6 such as career guidance and academic counseling;  
7 and

8           (7) in recruiting, for participation in a work-  
9 based learning program, individuals eligible to re-  
10 ceive additional workforce or human services, includ-  
11 ing—

12           (A) individuals participating in programs  
13 under the Workforce Innovation and Oppor-  
14 tunity Act (29 U.S.C. 3101 et seq.), and the  
15 amendments made by such Act, including to the  
16 Rehabilitation Act of 1973 (29 U.S.C. 701 et  
17 seq.);

18           (B) recipients of assistance through the  
19 supplemental nutrition assistance program es-  
20 tablished under the Food and Nutrition Act of  
21 2008 (7 U.S.C. 2011 et seq.);

22           (C) recipients of assistance through the  
23 program of block grants to States for tem-  
24 porary assistance for needy families established

1 under part A of title IV of the Social Security  
2 Act (42 U.S.C. 601 et seq.); or

3 (D) any other individuals with a barrier to  
4 employment.

5 (d) SUPPORT SERVICES.—The eligible partnership  
6 receiving a grant under this subtitle shall use the grant  
7 funds to provide services to support the success of individ-  
8 uals described in subsection (c)(7) who are participating  
9 in a work-based learning program for a period of not less  
10 than 12 months. Such services may include the following:

11 (1) PRE-EMPLOYMENT SERVICES.—Services,  
12 provided in a pre-employment stage of the program,  
13 to expand access to a work-based learning program  
14 for individuals described in subsection (c)(7). Such  
15 services may include—

16 (A) skills training;

17 (B) career and technical education or adult  
18 basic education;

19 (C) initial skills assessments;

20 (D) providing work attire, necessary tools  
21 for a work site, and other required items nec-  
22 essary to start employment;

23 (E) wrap-around services, such as child  
24 care and transportation; and

25 (F) job placement assistance.

1           (2) EARLY EMPLOYMENT SERVICES.—Services  
2           provided to individuals described in subsection (e)(7)  
3           who are participating in a work-based learning pro-  
4           gram during their first 6 months of employment  
5           through such program, to assure the individuals suc-  
6           ceed in the program. Such services may include—

7                   (A) ongoing case management and support  
8                   services, including the services provided in the  
9                   pre-employment stage described in paragraph  
10                  (1);

11                  (B) continued skills training, including ca-  
12                  reer and technical education, conducted in col-  
13                  laboration with employers of such individuals;

14                  (C) additional mentorship and retention  
15                  supports for such individuals;

16                  (D) targeted training for frontline man-  
17                  agers, journey level workers working with such  
18                  individuals (such as mentors), and human re-  
19                  source representatives within the business  
20                  where such individuals are placed; and

21                  (E) wages and benefits for a period of not  
22                  more than 6 months, during which the eligible  
23                  entities shall serve as the employers of record of  
24                  such individuals.

1           (3) EMPLOYMENT SERVICES.—Services to en-  
2           sure the individuals described in paragraph (2)  
3           maintain employment in the work-based learning  
4           program for at least 12 months. The services shall  
5           include support necessary to complete the work-  
6           based learning program, such as continuation of  
7           mentoring and support services provided under para-  
8           graph (2).

9           (e) EVALUATION AND PROGRESS REPORTS.—Not  
10          later than 1 year after receiving a grant under this sub-  
11          title, and annually thereafter, the eligible partnership re-  
12          ceiving the grant shall submit a report to the Secretary  
13          and the Governor of the State that the eligible partnership  
14          serves, that—

15                 (1) describes the activities funded by the grant;

16                 (2) evaluates the progress the eligible partner-  
17          ship has made towards achieving the strategic objec-  
18          tives identified under section 5604(b)(5); and

19                 (3) evaluates the levels of performance achieved  
20          by the eligible partnership for training participants  
21          with respect to the performance indicators under  
22          section 116(b)(2)(A) of the Workforce Innovation  
23          and Opportunity Act (29 U.S.C. 3141(b)(2)(A)) for  
24          all such workers, disaggregated by each population  
25          specified in section 3(24) of the Workforce Innova-

1 tion and Opportunity Act (29 U.S.C. 3102(24)) and  
2 by race, ethnicity, sex, and age.

3 (f) ADMINISTRATIVE COSTS.—An eligible partnership  
4 may use not more than 5 percent of the funds awarded  
5 through a grant under this subtitle for administrative ex-  
6 penses in carrying out this section.

7 **SEC. 5606. ADMINISTRATION BY THE SECRETARY.**

8 (a) IN GENERAL.—The Secretary may use not more  
9 than 10 percent of the amount appropriated under section  
10 5607 for each fiscal year for administrative expenses to  
11 carry out this subtitle, including the expenses of providing  
12 the technical assistance and oversight activities under sub-  
13 section (b).

14 (b) TECHNICAL ASSISTANCE; OVERSIGHT.—The Sec-  
15 retary shall provide technical assistance and oversight to  
16 assist the eligible entities in applying for and admin-  
17 istering grants awarded under this subtitle.

18 **SEC. 5607. AUTHORIZATION OF APPROPRIATIONS.**

19 There is authorized to be appropriated to carry out  
20 this subtitle, \$500,000,000 for fiscal year 2021 and each  
21 of the succeeding 4 fiscal years.

