AMENDMENT TO H.R. 4435, AS REPORTED OFFERED BY MR. SMITH OF WASHINGTON

Strike sections 2711 and 2721.

At the end of division B, add the following new title:

1 TITLE XXX—ADDITIONAL BASE

2 **REALIGNMENT AND CLOSURE**

3 (BRAC) ROUND IN 2017

- 4 SEC. 3001. SHORT TITLE; PURPOSE; FINDINGS.
- 5 (a) SHORT TITLE.—This title may be cited as the
- 6 "Defense Base Closure and Realignment Act of 2014".
- 7 (b) Purpose.—The purpose of this title is to provide
- 8 a fair and transparent process that will result in the timely
- 9 closure and realignment of military installations inside the
- 10 United States.
- 11 (c) FINDINGS.—Congress makes the following find-
- 12 ings:
- 13 (1) By implementing the recommendations of
- 14 the previous authorized base realignment and closure
- 15 (BRAC) rounds (1988, 1991, 1993, 1995, and
- 16 2005), the Department of Defense has realized a
- 17 combined annual net recurring savings of approxi-
- mately \$12 billion.

1 (2) While the most recent BRAC round is often 2 criticized for costing too much and not saving 3 enough, the majority of the recommendations of the 2005 BRAC round were focused on transformation rather than efficiency or closure. 5 6 (3) According to the Department of Defense, 7 the efficiency-related recommendations of the 2005 8 BRAC round cost \$6 billion, compared to the \$35 9 billion total cost of the 2005 BRAC round, and re-10 sulted in an annual recurring payback of \$3 billion, 11 which is consistent with the costs and savings of 12 previous BRAC rounds. 13 (4) A future BRAC round must look more like 14 the 1988, 1991, 1993, and 1995 BRAC rounds, or 15 like the efficiency-related elements of the 2005 16 BRAC round, in terms of costs and annual recurring 17 savings. 18 (5) In 2004, before implementing the rec-19 ommendations of the 2005 BRAC round, a Depart-20 ment of Defense assessment indicated an aggregate 21 excess infrastructure capacity for the Armed Forces 22 of approximately 24 percent, but implementation of 23 the recommendations of the 2005 BRAC round only 24 reduced the infrastructure capacity by approximately

25

3 percent.

1	(6) In prepared testimony to Congress in March
2	2014, the Army indicated that it has completed ini-
3	tial efforts to analyze facility capacity to determine
4	the current amount of excess capacity in light of
5	force structure decisions, and preliminary results in-
6	dicate that the Army will have nearly 18 percent ex-
7	cess capacity, totaling over 167 million square feet
8	of facilities.
9	(7) Similarly, the Air Force testified regarding
10	a reduction of more than 500 aircraft and 8 percent
11	of active-duty end strength since the 2005 BRAC
12	round, in which the Air Force only closed eight
13	minor installations despite the 2004 analysis indi-
14	cating the Air Force had 25 percent excess infra-
15	structure capacity.
16	(8) The amount of excess infrastructure capac-
17	ity that remains following the 2005 BRAC round,
18	combined with the force structure reductions that
19	are either planned or have occurred since the 2005
20	round, indicates the Department of Defense con-
21	tinues to have excess infrastructure capacity.
22	(9) While the Department of Defense has re-
23	quested an additional BRAC round, the Department
24	has already undertaken a number of initiatives to re-
25	duce the Department's overseas footprint, including

1	the relocation and consolidation of United States fa-
2	cilities in Japan and Korea and the conduct of the
3	European Infrastructure Consolidation review, which
4	will build on previous initiatives that have reduced
5	the number of United States military sites in Eu-
6	rope by 30 percent since 2000.
7	(10) In a time when the Department of Defense
8	is facing significant budget pressures, the Depart-
9	ment is being required to expend valuable resources
10	to maintain infrastructure capacity in excess of De-
11	partment requirements instead of investing these
12	valuable resources in meeting urgent readiness and
13	training requirements or other priorities within the
14	Department of Defense.
15	(11) In a time when the Department of Defense
16	needs to reduce excess infrastructure capacity and
17	realize efficiencies in its real property inventory, a
18	new BRAC round provides the most transparent
19	means to do so while also affording an independent
20	commission, Congress, and community groups a sig-
21	nificant voice and role in the process.
22	SEC. 3002. DEFENSE BASE CLOSURE AND REALIGNMENT
23	COMMISSION OF 2017.
24	(a) Establishment.—Subject to the certifications
25	required under section 3003(b)—

1	(1) there is established an independent commis-
2	sion to be known as the "Defense Base Closure and
3	Realignment Commission of 2017"; and
4	(2) the President may commence a round for
5	the selection of military installations for closure and
6	realignment under this title in 2017 by transmitting
7	to the Senate, not later than February 1, 2017,
8	nominations for appointment to the Commission.
9	(b) Appointment.—(1)(A) The Commission shall be
10	composed of nine members appointed by the President, by
11	and with the advice and consent of the Senate.
12	(B) If the President does not transmit to Congress
13	the nominations for appointment to the Commission on
14	or before the date specified in subsection (a)(2), the proc-
15	ess by which military installations may be selected for clo-
16	sure or realignment under this title shall be terminated.
17	(2) In appointing individuals to serve on the Commis-
18	sion, the President shall give priority consideration to indi-
19	viduals who—
20	(A) have a demonstrated expertise regarding
21	the current and future operational and training re-
22	quirements of the Armed Forces, military installa-
23	tion infrastructure and environmental management,
24	or the socioeconomic impact of military installations
25	on local communities; and

1	(B) have not served on such a commission for
2	a previous BRAC round.
3	(3) In selecting individuals for nominations for ap-
4	pointments to the Commission, the President should con-
5	sult with—
6	(A) the Speaker of the House of Representa-
7	tives concerning the appointment of two members;
8	(B) the majority leader of the Senate con-
9	cerning the appointment of two members;
10	(C) the minority leader of the House of Rep-
11	resentatives concerning the appointment of one
12	member; and
13	(D) the minority leader of the Senate con-
14	cerning the appointment of one member.
15	(4) At the time the President nominates individuals
16	for appointment to the Commission, the President shall
17	designate one such individual who shall serve as Chairman
18	of the Commission.
19	(c) Duties.—The Commission shall carry out the
20	duties specified for it in this title.
21	(d) Terms.—(1) Each member of the Commission
22	shall serve until the termination of the Commission as pro-
23	vided in subsection (j).
24	(2) A vacancy in the Commission shall be filled in
25	the same manner as the original appointment.

1	(e) Meetings.—(1) The Commission shall meet only
2	during calendar year 2017.
3	(2)(A) Each meeting of the Commission, other than
4	meetings in which classified information is to be discussed,
5	shall be open to the public.
6	(B) All the proceedings, information, and delibera-
7	tions of the Commission shall be open, upon request, to
8	the following:
9	(i) The chairmen and the ranking members of
10	the Committees on Armed Services of the Senate
11	and the House of Representatives, or such other
12	members of the Committees designated by such
13	Chairmen or ranking members.
14	(ii) The chairmen and ranking members of the
15	Subcommittees on Military Construction, Veterans
16	Affairs, and Related Agencies of the Committees on
17	Appropriations of the Senate and the House of Rep-
18	resentatives, or such other members of the sub-
19	committees designated by such Chairmen or ranking
20	members.
21	(iii) The chairmen and ranking members of the
22	Subcommittees on Defense of the Committees on
23	Appropriations of the Senate and the House of Rep-
24	resentatives, or such other members of the sub-

- 1 committees designated by such chairmen or ranking
- 2 members.
- 3 (C) A member of the Commission shall recuse himself
- 4 or herself from consideration of a matter before the Com-
- 5 mission, in accordance with section 208 of title 18, United
- 6 States Code. In addition, a member of the Commission
- 7 shall recuse himself or herself from consideration of a mat-
- 8 ter before the Commission in the event that the member
- 9 is concerned that other circumstances would raise a ques-
- 10 tion regarding the legitimacy and impartiality of the Com-
- 11 mission's final recommendations. In recusing himself or
- 12 herself from consideration of a matter, the member shall
- 13 not participate in the deliberations on, or vote regarding,
- 14 such a matter.
- 15 (f) Pay and Travel Expenses.—(1)(A) Each
- 16 member, other than the Chairman, shall be paid at a rate
- 17 equal to the daily equivalent of the minimum annual rate
- 18 of basic pay payable for level IV of the Executive Schedule
- 19 under section 5315 of title 5, United States Code, for each
- 20 day (including travel time) during which the member is
- 21 engaged in the actual performance of duties vested in the
- 22 Commission.
- (B) The Chairman shall be paid for each day referred
- 24 to in subparagraph (A) at a rate equal to the daily equiva-
- 25 lent of the minimum annual rate of basic pay payable for

- 1 level III of the Executive Schedule under section 5314,
- 2 of title 5, United States Code.
- 3 (2) Members shall receive travel expenses, including
- 4 per diem in lieu of subsistence, in accordance with sections
- 5 5702 and 5703 of title 5, United States Code.
- 6 (g) STAFF.—(1)(A) The Commission shall appoint,
- 7 without regard to section 5311 of title 5, United States
- 8 Code, a Director who has not served on active duty in the
- 9 Armed Forces or as a civilian employee of the Department
- 10 of Defense during the one-year period preceding the date
- 11 of such appointment.
- (B) The Director shall be paid at the rate of basic
- 13 pay payable for level IV of the Executive Schedule under
- 14 section 5315 of title 5, United States Code.
- 15 (2) Subject to the approval of the Commission, the
- 16 Director may appoint and fix the pay of additional staff
- 17 personnel. The Director may make such appointments
- 18 without regard to the provisions of title 5, United States
- 19 Code, governing appointments in the competitive service,
- 20 and any personnel so appointed may be paid without re-
- 21 gard to the provisions of chapter 51 and subchapter III
- 22 of chapter 53 of that title relating to classification and
- 23 General Schedule pay rates, except that an individual so
- 24 appointed may not receive pay in excess of the annual rate
- 25 of basic pay payable for GS-15 of the General Schedule.

1	(3)(A) Not more than one-third of the personnel em-
2	ployed by or detailed to the Commission may be on detail
3	from the Department of Defense.
4	(B)(i) Not more than one-fifth of the professional an-
5	alysts of the Commission staff may be persons detailed
6	from the Department of Defense to the Commission.
7	(ii) No person detailed from the Department of De-
8	fense to the Commission may be assigned as the lead pro-
9	fessional analyst with respect to a military department or
10	defense agency.
11	(C) A person may not be detailed from the Depart-
12	ment of Defense to the Commission if, within 12 months
13	before the detail is to begin, that person participated per-
14	sonally and substantially in any matter within the Depart-
15	ment of Defense concerning the preparation of rec-
16	ommendations for closures or realignments of military in-
17	stallations.
18	(D) No member of the Armed Forces, and no officer
19	or employee of the Department of Defense, may—
20	(i) prepare any report concerning the effective-
21	ness, fitness, or efficiency of the performance on the
22	staff of the Commission of any person detailed from
23	the Department of Defense to that staff;
24	(ii) review the preparation of such a report; or
25	(iii) approve or disapprove such a report.

1 (4) Upon request of the Director, the head of any Federal department or agency may detail any of the per-3 sonnel of that department or agency to the Commission to assist the Commission in carrying out its duties under 5 this title. 6 (5) The Comptroller General of the United States shall provide assistance, including the detailing of employ-8 ees, to the Commission in accordance with an agreement entered into with the Commission. 10 (6) Not later than April 1, 2017, the Chairman of the Commission shall certify to the congressional defense 12 committees whether the Commission's staff has adequate 13 capacity to review the recommendations to be submitted by the Secretary of Defense pursuant to section 3003. 14 15 (7) The following restrictions relating to the staff of the Commission shall apply during the period beginning 16 January 1, 2018, and ending April 15, 2018: 17 18 (A) There may not be more than 15 persons on 19 the staff at any one time. 20 (B) The staff may perform only such functions 21 as are necessary to prepare for the termination of 22 the commission and transfer of all records to the 23 Department of Defense or the National Archives.

1	(C) No member of the Armed Forces and no
2	employee of the Department of Defense may serve
3	on the staff.
4	(h) Other Authority.—(1) The Commission may
5	procure by contract, to the extent funds are available, the
6	temporary or intermittent services of experts or consult-
7	ants pursuant to section 3109 of title 5, United States
8	Code.
9	(2) The Commission may lease space and acquire per-
10	sonal property to the extent funds are available.
11	(i) Termination.—The Commission shall terminate
12	on April 15, 2018.
13	(j) Prohibition Against Restricting Commu-
14	NICATIONS.—Section 1034 of title 10, United States
15	Code, shall apply with respect to communications with the
16	Commission.
17	SEC. 3003. PROCEDURE FOR MAKING RECOMMENDATIONS
18	FOR BASE CLOSURES AND REALIGNMENTS.
19	(a) Force-Structure Plan and Infrastructure
20	Inventory.—
21	(1) Preparation and submission.—As part
22	of the budget justification documents submitted to
23	Congress in support of the budget for the Depart-
24	ment of Defense for fiscal year 2017, the Secretary
25	shall submit to Congress the following:

1	(A) A force-structure plan for the Armed
2	Forces based on an assessment by the Sec-
3	retary of the probable threats to the national
4	security during the 20-year period beginning
5	with that fiscal year, the probable end-strength
6	levels and major military force units (including
7	land force divisions, carrier and other major
8	combatant vessels, air wings, and other com-
9	parable units) needed to meet these threats
10	and the anticipated levels of funding that will
11	be available for national defense purposes dur-
12	ing such period.
13	(B) A comprehensive inventory of military
14	installations world-wide for each military de-
15	partment, with specifications of the number and
16	type of facilities in the regular and reserve
17	forces of each military department.
18	(2) Relationship of Plan and Inven-
19	TORY.—Using the force-structure plan and infra-
20	structure inventory prepared under paragraph (1)
21	the Secretary shall prepare (and include as part of
22	the submission of such plan and inventory) the fol-
23	lowing:

1	(A) A description of the infrastructure nec-
2	essary to support the force structure described
3	in the force-structure plan.
4	(B) A discussion of categories of excess in-
5	frastructure and infrastructure capacity.
6	(C) An economic analysis of the effect of
7	the closure or realignment of military installa-
8	tions to reduce excess infrastructure.
9	(3) Special considerations.—In determining
10	the level of necessary versus excess infrastructure
11	under paragraph (2), the Secretary shall consider
12	the following:
13	(A) The anticipated continuing need for
14	and availability of military installations outside
15	the United States, taking into account current
16	restrictions on the use of military installations
17	outside the United States and the potential for
18	future prohibitions or restrictions on the use of
19	such military installations.
20	(B) Any efficiencies that may be gained
21	from joint tenancy by more than one branch of
22	the Armed Forces at a military installation.
23	(4) REVISION.—The Secretary may revise the
24	force-structure plan and infrastructure inventory, ex-
25	cept that, if the Secretary makes such a revision, the

1	Secretary shall submit the revised plan or inventory
2	to Congress not later than February 15, 2017. For
3	purposes of selecting military installations for clo-
4	sure or realignment under this title, no revision of
5	the force-structure plan or infrastructure inventory
6	is authorized after that date.
7	(b) CERTIFICATION OF NEED FOR FURTHER CLO-
8	SURES AND REALIGNMENTS.—
9	(1) CERTIFICATIONS REQUIRED.—On the basis
10	of the force-structure plan and infrastructure inven-
11	tory prepared under subsection (a) and the descrip-
12	tions and economic analysis prepared under para-
13	graph (2) of such subsection, the Secretary shall in-
14	clude as part of the submission of the plan and in-
15	ventory—
16	(A) a certification regarding whether the
17	need exists for the closure or realignment of ad-
18	ditional military installations; and
19	(B) if such need exists, an additional cer-
20	tification that the additional round of closures
21	and realignments—
22	(i) will result in annual net savings
23	for each of the military departments begin-
24	ning not later than six years following the

1	commencement of such closures and re-
2	alignments; and
3	(ii) will have the primary objective of
4	eliminating excess infrastructure capacity
5	within the Department of Defense and re-
6	configuring the remaining infrastructure to
7	maximize efficiency.
8	(2) Effect of failure to certify.—If the
9	Secretary does not include the certifications referred
10	to in paragraph (1), the President may not com-
11	mence a round for the selection of military installa-
12	tions for closure and realignment under this title.
13	(c) Comptroller General Evaluation.—
14	(1) EVALUATION REQUIRED.—If the certifi-
15	cation is provided under subsection (b), the Comp-
16	troller General of the United States shall prepare an
17	evaluation of the following:
18	(A) The force-structure plan and infra-
19	structure inventory prepared under subsection
20	(a) and the final selection criteria specified in
21	subsection (d), including an evaluation of the
22	accuracy and analytical sufficiency of such plan,
23	inventory, and criteria.
24	(B) The need for the closure or realign-
25	ment of additional military installations.

1	(2) Submission.—The Comptroller General
2	shall submit the evaluation to Congress not later
3	than 60 days after the date on which the force-
4	structure plan and infrastructure inventory are sub-
5	mitted to Congress.
6	(d) Final Selection Criteria.—The final criteria
7	to be used by the Secretary in making recommendations
8	for the closure or realignment of military installations in-
9	side the United States under this title shall be following:
10	(1) MILITARY VALUE CRITERIA.—The military
11	value criteria are as follows:
12	(A) The current and future mission capa-
13	bilities, the ability to support technological in-
14	novation, and the impact on operational readi-
15	ness of the total force of the Department of De-
16	fense, including the impact on joint warfighting,
17	training, and readiness.
18	(B) The availability and condition of land,
19	facilities, and associated airspace (including
20	training areas suitable for maneuver by ground,
21	naval, or air forces throughout a diversity of cli-
22	mate and terrain areas and staging areas for
23	the use of the Armed Forces in homeland de-
24	fense missions) at both existing and potential
25	receiving locations.

1	(C) The ability to accommodate contin-
2	gency, mobilization, surge, and future total
3	force requirements at both existing and poten-
4	tial receiving locations to support operations
5	and training.
6	(D) The cost of operations and the man-
7	power implications.
8	(2) Additional criteria.—The additional cri-
9	teria are as follows:
10	(A) The extent and timing of potential
11	costs and savings, including the number of
12	years, beginning with the date of completion of
13	the closure or realignment, for the savings to
14	exceed the costs.
15	(B) The economic impact on existing com-
16	munities in the vicinity of military installations.
17	(C) The ability of the infrastructure of
18	both the existing and potential receiving com-
19	munities to support forces, missions, and per-
20	sonnel.
21	(D) The environmental impact, including
22	the impact of costs related to potential environ-
23	mental restoration, waste management, and en-
24	vironmental compliance activities.
25	(e) Application of the Criteria.—

1	(1) Priorities.—In the making of rec-
2	ommendations for the closure or realignment of mili-
3	tary installations, the Secretary shall give priority
4	consideration—
5	(A) to the military value criteria, as speci-
6	fied in subsection $(d)(1)$; and
7	(B) the potential costs and savings, as
8	specified in subsection $(d)(2)(A)$.
9	(2) Time-period for achieving savings.—
10	An emphasis shall be placed on recommendations
11	that yield net-savings within five years of completing
12	the closure or realignment. No recommendations
13	shall be considered that do not demonstrate net sav-
14	ings within 20 years, unless the Secretary deter-
15	mines that the military value of such recommenda-
16	tion supports or enhances a critical national security
17	interest of the United States.
18	(3) COVERED COSTS.—When determining the
19	costs associated with a closure or realignment rec-
20	ommendation, the Secretary shall consider costs as-
21	sociated with military construction, information
22	technology, termination of public-private contracts,
23	guarantees, and other factors contributing to the
24	cost of the closure or realignment recommendation,
25	as determined by the Secretary.

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- 1 (4)EFFECT ON DEPARTMENT AND OTHER 2 AGENCY COSTS.—The selection criteria relating to 3 the cost savings or return on investment from a closure or realignment recommendation shall take into account the effect of the proposed closure or realign-5 6 ment on the costs of any other activity of the De-7 partment of Defense or any other Federal agency 8 that may be required to assume responsibility for ac-9 tivities at a military installation. 10 (5) Consideration of all installations.—
 - (5) Consideration of all installations.—
 In considering military installations for closure or realignment, the Secretary shall consider all military installations inside the United States equally without regard to whether the installation has been previously considered or proposed for closure or realignment by the Department.
 - (6) Effect of advance conversion planning.—In considering military installations for closure or realignment, the Secretary may not take into account for any purpose any advance conversion planning undertaken by an affected community with respect to the anticipated closure or realignment of an installation. For purposes of this subparagraph, advance conversion planning—

1	(A) shall include community adjustment
2	and economic diversification planning under-
3	taken by the community before an anticipated
4	selection of a military installation in or near the
5	community for closure or realignment; and
6	(B) may include the development of contin-
7	gency redevelopment plans, plans for economic
8	development and diversification, and plans for
9	the joint use (including civilian and military
10	use, public and private use, civilian dual use,
11	and civilian shared use) of the property or fa-
12	cilities of the installation after the anticipated
13	closure or realignment.
14	(7) Effect of local government ap-
15	PROVAL.—In making recommendations to the Com-
16	mission, the Secretary shall consider any notice re-
17	ceived from a local government in the vicinity of a
18	military installation that the government would ap-
19	prove of the closure or realignment of the installa-
20	tion, except that, notwithstanding receiving such a
21	notice, the Secretary—
22	(A) still shall make recommendations
23	based on the force-structure plan, infrastruc-
24	ture inventory, and final selection criteria: and

1	(B) shall include a statement of the result
2	of the consideration of such a notice.
3	(f) RELATION TO OTHER MATERIALS.—The final se-
4	lection criteria specified in this section shall be the only
5	criteria used, along with the force-structure plan and in-
6	frastructure inventory referred to in subsection (a), in
7	making recommendations for the closure or realignment
8	of military installations inside the United States under
9	this title.
10	(g) DOD RECOMMENDATIONS.—
11	(1) Publication and transmittal of rec-
12	OMMENDATIONS.—If the Secretary makes the certifi-
13	cations required under subsection (b), then not later
14	than April 15, 2017, the Secretary shall publish in
15	the Federal Register and transmit to the congres-
16	sional defense committees and to the Commission a
17	list of the military installations inside the United
18	States that the Secretary recommends for closure or
19	realignment on the basis of the force-structure plan
20	and infrastructure inventory prepared by the Sec-
21	retary under subsection (a) and the final selection
22	criteria specified in subsection (d).
23	(2) Transmittal of additional mate-
24	RIALS.—Not later than 7 days after the date of the
25	transmittal of the list of recommendations under

1 paragraph (1), the Secretary also shall transmit to 2 the congressional defense committees and the Com-3 mission the following: (A) A summary of the selection process that resulted in the recommendation for each 6 installation, including a justification for each 7 recommendation based on the selection criteria 8 under subsection (d). 9 (B) A master plan for each recommenda-10 tion containing the required scope of work, cost, 11 and timing for all facility actions at receiving 12 locations, including construction of new facili-13 ties and repair or renovation of existing facili-14 ties. 15 (3) Availability of information.—(A) In 16 addition to making all information used by the Sec-17 retary to prepare the recommendations under this 18 subsection available to Congress (including any com-19 mittee or Member of Congress), the Secretary shall 20 also make such information available to the Commis-21 sion, the Comptroller General of the United States, 22 and to the public by means of the Internet or an-23 other electronic format. 24 (B) The information covered by subparagraph 25 (A) includes, but not limited to, unclassified assess-

ment data on the current condition of facilities and 1 2 infrastructure, an environmental baseline of known contamination and remediation activities, and stand-3 ard rules used to calculate annual recurring savings. (C) Any and all information provided to the 6 Commission by a person described in paragraph 7 (4)(B) shall also be make available for the public 8 record and be submitted in written form to the Sen-9 ate and the House of Representatives, to be made 10 available to the Members of the House concerned in 11 accordance with the rules of that House. The infor-12 mation shall be submitted to the Senate and House of Representatives within 48 hours after the submis-13 14 sion of the information to the Commission. 15 (4) CERTIFICATION OF ACCURACY AND COM-16 PLETENESS OF INFORMATION.—(A) Each person re-17 ferred to in subparagraph (B), when submitting in-18 formation to the Secretary of Defense or the Com-19 mission concerning the closure or realignment of a 20 military installation, shall certify that such informa-21 tion is accurate and complete to the best of that per-22 sons knowledge and belief. 23 (B) Subparagraph (A) applies to the following 24 persons:

1	(i) The Secretaries of the military depart-
2	ments.
3	(ii) The heads of the Defense Agencies.
4	(iii) Each person who is in a position the
5	duties of which include personal and substantial
6	involvement in the preparation and submission
7	of information and recommendations concerning
8	the closure or realignment of military installa-
9	tions, as designated in regulations which the
10	Secretary of Defense shall prescribe, regulations
11	which the Secretary of each military depart-
12	ment shall prescribe for personnel within that
13	military department, or regulations which the
14	head of each Defense Agency shall prescribe for
15	personnel within that Defense Agency.
16	(h) REVIEW AND RECOMMENDATIONS BY THE COM-
17	MISSION.—
18	(1) Public Hearing and Testimony.—After
19	receiving the recommendations from the Secretary
20	pursuant to subsection (g), the Commission shall
21	conduct public hearings on the recommendations. All
22	testimony before the Commission at a public hearing
23	conducted under this paragraph shall be presented
24	under oath.

1	(2) Report.—(A) Not later than October 1,
2	2017, the Commission shall transmit to the Presi-
3	dent a report containing the Commission's findings
4	and conclusions based on a review and analysis of
5	the recommendations made by the Secretary, to-
6	gether with the Commission's recommendations for
7	closures and realignments of military installations
8	inside the United States.
9	(B) Subject to subparagraphs (C) and (E), in
10	making its recommendations, the Commission may
11	make changes in any of the recommendations made
12	by the Secretary if the Commission determines that
13	the Secretary deviated substantially from the force-
14	structure plan and final criteria referred to in sub-
15	section (d) in making recommendations.
16	(C) In the case of a change described in sub-
17	paragraph (D) in the recommendations made by the
18	Secretary, the Commission may make the change
19	only if—
20	(i) the Commission—
21	(I) makes the determination required
22	by subparagraph (B);
23	(II) determines that the change is
24	consistent with the force-structure plan

1	and final criteria referred to in subsection
2	(d);
3	(III) publishes a notice of the pro-
4	posed change in the Federal Register not
5	less than 45 days before transmitting its
6	recommendations to the President pursu-
7	ant to subparagraph (A); and
8	(IV) conducts public hearings on the
9	proposed change;
10	(ii) at least two members of the Commis-
11	sion visit the military installation before the
12	date of the transmittal of the report; and
13	(iii) the decision of the Commission to
14	make the change is supported by at least seven
15	members of the Commission.
16	(D) Subparagraph (C) shall apply to a change
17	by the Commission in the Secretary's recommenda-
18	tions that would—
19	(i) add a military installation to the list of
20	military installations recommended by the Sec-
21	retary for closure;
22	(ii) add a military installation to the list of
23	military installations recommended by the Sec-
24	retary for realignment; or

1	(iii) increase the extent of a realignment of
2	a particular military installation recommended
3	by the Secretary.
4	(E) The Commission may not consider making
5	a change in the recommendations of the Secretary
6	that would add a military installation to the Sec-
7	retary's list of installations recommended for closure
8	or realignment unless, in addition to the require-
9	ments of subparagraph (C)—
10	(i) the Commission provides the Secretary
11	with at least a 15-day period, before making
12	the change, in which to submit an explanation
13	of the reasons why the installation was not in-
14	cluded on the closure or realignment list by the
15	Secretary; and
16	(ii) the decision to add the installation for
17	Commission consideration is supported by at
18	least seven members of the Commission.
19	(F) In making recommendations under this
20	paragraph, the Commission may not take into ac-
21	count for any purpose any advance conversion plan-
22	ning undertaken by an affected community with re-
23	spect to the anticipated closure or realignment of a
24	military installation.

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- 1 (G) In the case of the Commission making a 2 change in the recommendations of the Secretary, for 3 each change, a master plan containing the required scope of work, cost, and timing for all facility actions at receiving locations, including construction of 6 new facilities and repair or renovation of existing facilities shall be updated or developed in coordination 7 8 with the Secretary. 9 (3) Explanation of differences; submis-
 - SION.—The Commission shall explain and justify in its report submitted to the President pursuant to paragraph (2) any recommendation made by the Commission that is different from the recommendations made by the Secretary pursuant to subsection (g). The Commission shall transmit a copy of such report to the congressional defense committees on the same date on which it transmits its recommendations to the President under paragraph (2).
 - (4) Provision of information.—After the Commission transmits recommendations to the President under this subsection, the Commission shall promptly provide, upon request, to any Member of Congress information used by the Commission in making its recommendations.

1	(5) Comptroller general role.—The
2	Comptroller General of the United States shall—
3	(A) assist the Commission, to the extent
4	requested, in the Commission's review and anal-
5	ysis of the recommendations made by the Sec-
6	retary pursuant to subsection (g); and
7	(B) by no later than June 1, 2017, trans-
8	mit to the Congress and to the Commission a
9	report containing a detailed analysis of the Sec-
10	retary's recommendations and selection process.
11	(i) REVIEW BY THE PRESIDENT.—
12	(1) Approval or disapproval report.—Not
13	later than October 15, 2017, the President shall
14	transmit to the Commission and to Congress a re-
15	port containing the President's approval or dis-
16	approval of the Commission's recommendations.
17	(2) Effect of Approval.—(A) If the Presi-
18	dent approves all the recommendations of the Com-
19	mission, the President shall transmit a copy of such
20	recommendations to the Congress, together with a
21	certification of such approval.
22	(B) If the President approves all of the revised
23	recommendations of the Commission transmitted to
24	the President under paragraph (3), the President
25	shall transmit a copy of such revised recommenda-

1	tions to the Congress, together with a certification
2	of such approval.
3	(3) Effect of disapproval; revision.—If
4	the President disapproves the recommendations of
5	the Commission, in whole or in part, the President
6	shall transmit to the Commission and the Congress
7	the reasons for that disapproval. The Commission
8	shall then transmit to the President, by no later
9	than November 18, 2017, a revised list of rec-
10	ommendations for the closure and realignment of
11	military installations.
12	(4) TERMINATION OF BRAC ROUND.—If the
13	President does not transmit to the Congress an ap-
14	proval and certification described in paragraph (2)
15	by December 2, 2017, the process by which military
16	installations may be selected for closure or realign-
17	ment under this title shall be terminated.
18	SEC. 3004. CLOSURE AND REALIGNMENT OF MILITARY IN-
19	STALLATIONS.
20	(a) In General.—Subject to subsection (b), the Sec-
21	retary shall—
22	(1) close all military installations recommended
23	for closure by the Commission in the report trans-
24	mitted to the Congress by the President pursuant to
25	section 3003(i);

1	(2) realign all military installations rec-
2	ommended for realignment by the Commission in the
3	report;
4	(3) carry out the privatization in place of a
5	military installation recommended for closure or re-
6	alignment by the Commission only if privatization in
7	place is a method of closure or realignment of the
8	military installation specified in the recommenda-
9	tions of the Commission in the report and is deter-
10	mined by the Commission to be the most cost-effec-
11	tive method of implementation of the recommenda-
12	tion;
13	(4) initiate all such closures and realignments
14	no later than two years after the date on which the
15	President transmits the report to the Congress pur-
16	suant to section 3003(i) containing the recommenda-
17	tions for such closures or realignments;
18	(5) complete all such closures and realignments
19	no later than the end of the five-year period begin-
20	ning on the date on which the President transmits
21	the report pursuant to section 3003(i) containing
22	the recommendations for such closures or realign-
23	ments; and
24	(6) develop a schedule and plan for the imple-
25	mentation of the actions required by the preceding

1	paragraphs in a manner that maximizes efficiency
2	and return on investment.
3	(b) Congressional Disapproval.—(1) The Sec-
4	retary may not carry out any closure or realignment rec-
5	ommended by the Commission in the report transmitted
6	from the President pursuant to section 3003(i) if a joint
7	resolution is enacted, disapproving such recommendations
8	of the Commission before the earlier of—
9	(A) the end of the 45-day period beginning on
10	the date on which the President transmits such re-
11	port; or
12	(B) the adjournment of Congress sine die for
13	the session during which such report is transmitted.
14	(2) For purposes of paragraph (1), the days on which
15	either House of Congress is not in session because of ad-
16	journment of more than three days to a day certain shall
17	be excluded in the computation of a period.
18	SEC. 3005. IMPLEMENTATION.
19	(a) In General.—(1) In closing or realigning any
20	military installation under this title, the Secretary may—
21	(A) take such actions as may be described in
22	the master plans for each approved recommendation
23	to close or realign a military installation, including
24	the acquisition of such land, the construction of such
25	replacement facilities, the performance of such ac-

1 tivities, and the conduct of such advance planning 2 and design as may be required to transfer functions from a military installation being closed or realigned 3 to another military installation, and may use for such purpose funds in the Account or funds appro-6 priated to the Department of Defense for use in 7 planning and design, minor construction, or oper-8 ation and maintenance; 9 (B) provide— (i) economic adjustment assistance to any 10 11 community located near a military installation 12 being closed or realigned, and 13 (ii) community planning assistance to any 14 community located near a military installation 15 to which functions will be transferred as a re-16 sult of the closure or realignment of a military 17 installation, 18 if the Secretary of Defense determines that the fi-19 nancial resources available to the community (by 20 grant or otherwise) for such purposes are inad-21 equate, and may use for such purposes funds in the 22 Account or funds appropriated to the Department of 23 Defense for economic adjustment assistance or com-24 munity planning assistance;

1	(C) carry out activities for the purposes of envi-
2	ronmental restoration and mitigation at any such in-
3	stallation, and shall use for such purposes funds in
4	the Account.
5	(D) provide outplacement assistance to civilian
6	employees employed by the Department of Defense
7	at military installations being closed or realigned,
8	and may use for such purpose funds in the Account
9	or funds appropriated to the Department of Defense
10	for outplacement assistance to employees; and
11	(E) reimburse other Federal agencies for ac-
12	tions performed at the request of the Secretary with
13	respect to any such closure or realignment, and may
14	use for such purpose funds in the Account or funds
15	appropriated to the Department of Defense and
16	available for such purpose.
17	(2) In carrying out any closure or realignment under
18	this title, the Secretary shall ensure that environmental
19	restoration of any property made excess to the needs of
20	the Department of Defense as a result of such closure or
21	realignment be carried out as soon as possible with funds
22	available for such purpose.
23	(b) Management and Disposal of Property.—
24	(1) The Administrator of General Services shall delegate
25	to the Secretary of Defense, with respect to excess and

1	surplus real property, facilities, and personal property lo-
2	cated at a military installation closed or realigned under
3	this title—
4	(A) the authority of the Administrator to utilize
5	excess property under subchapter II of chapter 5 of
6	title 40, United States Code;
7	(B) the authority of the Administrator to dis-
8	pose of surplus property under subchapter III of
9	chapter 5 of title 40, United States Code;
10	(C) the authority to dispose of surplus property
11	for public airports under sections 47151 through
12	47153 of title 49, United States Code; and
13	(D) the authority of the Administrator to deter-
14	mine the availability of excess or surplus real prop-
15	erty for wildlife conservation purposes in accordance
16	with the Act of May 19, 1948 (16 U.S.C. 667b).
17	(2)(A) Subject to subparagraph (B) and paragraphs
18	(3), (4), (5), and (6), the Secretary of Defense shall exer-
19	cise the authority delegated to the Secretary pursuant to
20	paragraph (1) in accordance with—
21	(i) all regulations governing the utilization of
22	excess property and the disposal of surplus property
23	under subtitle I of title 40, United States Code; and
24	(ii) all regulations governing the conveyance
25	and disposal of property under section 13(g) of the

1 Surplus Property Act of 1944 (50 U.S.C. App. 2 1622(g)). 3 (B) The Secretary may, with the concurrence of the 4 Administrator of General Services 5 (i) prescribe general policies and methods for 6 utilizing excess property and disposing of surplus 7 property pursuant to the authority delegated under 8 paragraph (1); and (ii) issue regulations relating to such policies 9 10 and methods, which shall supersede the regulations 11 referred to in subparagraph (A) with respect to that 12 authority. 13 (C) The Secretary of Defense may transfer real prop-14 erty or facilities located at a military installation to be 15 closed or realigned under this title, with or without reimbursement, to a military department or other entity (in-16 cluding a nonappropriated fund instrumentality) within the Department of Defense or the Coast Guard. 18 19 (D) Before any action may be taken with respect to the disposal of any surplus real property or facility located 20 21 at any military installation to be closed or realigned under 22 this title, the Secretary of Defense shall consult with the 23 Governor of the State and the heads of the local governments concerned for the purpose of considering any plan

1	for the use of such property by the local community con-
2	cerned.
3	(E) If a military installation to be closed, realigned,
4	or placed in an inactive status under this title includes
5	a road used for public access through, into, or around the
6	installation, the Secretary of Defense shall consult with
7	the Governor of the State and the heads of the local gov-
8	ernments concerned or the purpose of considering the con-
9	tinued availability of the road for public use after the in-
10	stallation is closed, realigned, or placed in an inactive sta-
11	tus.
12	(3)(A) Not later than 6 months after the date of ap-
13	proval of the closure or realignment of a military installa-
14	tion under this title, the Secretary, in consultation with
15	the redevelopment authority with respect to the installa-
16	tion, shall—
17	(i) inventory the personal property located
18	at the installation; and
19	(ii) identify the items (or categories of
20	items) of such personal property that the Sec-
21	retary determines to be related to real property
22	and anticipates will support the implementation
23	of the redevelopment plan with respect to the
24	installation.

1	(B) If no redevelopment authority referred to in sub-
2	paragraph (A) exists with respect to an installation, the
3	Secretary shall consult with—
4	(i) the local government in whose jurisdiction
5	the installation is wholly located; or
6	(ii) a local government agency or State govern-
7	ment agency designated for the purpose of such con-
8	sultation by the chief executive officer of the State
9	in which the installation is located.
10	(C)(i) Except as provided in subparagraphs (E) and
11	(F), the Secretary may not carry out any of the activities
12	referred to in clause (ii) with respect to an installation
13	referred to in that clause until the earlier of—
14	(I) one week after the date on which the rede-
15	velopment plan for the installation is submitted to
16	the Secretary;
17	(II) the date on which the redevelopment au-
18	thority notifies the Secretary that it will not submit
19	such a plan;
20	(III) twenty-four months after the date of ap-
21	proval of the closure or realignment of the installa-
22	tion; or
23	(IV) ninety days before the date of the closure
24	or realignment of the installation.

1	(ii) The activities referred to in clause (i) are activi-
2	ties relating to the closure or realignment of an installa-
3	tion to be closed or realigned under this title as follows:
4	(I) The transfer from the installation of items
5	of personal property at the installation identified in
6	accordance with subparagraph (A).
7	(II) The reduction in maintenance and repair of
8	facilities or equipment located at the installation
9	below the minimum levels required to support the
10	use of such facilities or equipment for nonmilitary
11	purposes.
12	(D) Except as provided in paragraph (4), the Sec-
13	retary may not transfer items of personal property located
14	at an installation to be closed or realigned under this title
15	to another installation, or dispose of such items, if such
16	items are identified in the redevelopment plan for the in-
17	stallation as items essential to the reuse or redevelopment
18	of the installation. In connection with the development of
19	the redevelopment plan for the installation, the Secretary
20	shall consult with the entity responsible for developing the
21	redevelopment plan to identify the items of personal prop-
22	erty located at the installation, if any, that the entity de-
23	sires to be retained at the installation for reuse or redevel-
24	opment of the installation.

1	(E) This paragraph shall not apply to any personal
2	property located at an installation to be closed or realigned
3	under this title if the property—
4	(i) is required for the operation of a unit, func-
5	tion, component, weapon, or weapons system at an-
6	other installation;
7	(ii) is uniquely military in character, and is
8	likely to have no civilian use (other than use for its
9	material content or as a source of commonly used
10	components);
11	(iii) is not required for the reutilization or rede-
12	velopment of the installation (as jointly determined
13	by the Secretary and the redevelopment authority);
14	(iv) is stored at the installation for purposes of
15	distribution (including spare parts or stock items);
16	or
17	(v)(I) meets known requirements of an author-
18	ized program of another Federal department or
19	agency for which expenditures for similar property
20	would be necessary; and
21	(II) is the subject of a written request by the
22	head of the department or agency.
23	(F) Notwithstanding subparagraphs (C)(i) and (D),
24	the Secretary may carry out any activity referred to in
25	subparagraph (C)(ii) or (D) if the Secretary determines

- 1 that the carrying out of such activity is in the national
- 2 security interest of the United States.
- 3 (4)(A) The Secretary may transfer real property and
- 4 personal property located at a military installation to be
- 5 closed or realigned under this title to the redevelopment
- 6 authority with respect to the installation for purposes of
- 7 job generation on the installation.
- 8 (B) The transfer of property located at a military in-
- 9 stallation under subparagraph (A) may be for consider-
- 10 ation at or below the estimated fair market value or with-
- 11 out consideration. The determination of such consider-
- 12 ation may account for the economic conditions of the local
- 13 affected community and the estimated costs to redevelop
- 14 the property. The Secretary may accept, as consideration,
- 15 a share of the revenues that the redevelopment authority
- 16 receives from third-party buyers or lessees from sales and
- 17 long-term leases of the conveyed property, a portion of the
- 18 profits obtained over time from the development of the
- 19 conveyed property, consideration in kind (including goods
- 20 and services), real property and improvements, or such
- 21 other consideration as the Secretary considers appro-
- 22 priate. The transfer of property located at a military in-
- 23 stallation under subparagraph (A) may be made for con-
- 24 sideration below the estimated fair market value or with-

1	out consideration only if the redevelopment authority with
2	respect to the installation—
3	(i) agrees that the proceeds from any sale or
4	lease of the property (or any portion thereof) re-
5	ceived by the redevelopment authority during at
6	least the first seven years after the date of the initial
7	transfer of property under subparagraph (A) shall
8	be used to support the economic redevelopment of,
9	or related to, the installation; and
10	(ii) executes the agreement for transfer of the
11	property and accepts control of the property within
12	a reasonable time after the date of the property dis-
13	posal record of decision or finding of no significant
14	impact under the National Environmental Policy Act
15	of 1969 (42 U.S.C. 4321 et seq.).
16	(C) For purposes of subparagraph (B)(i), the use of
17	proceeds from a sale or lease described in such subpara-
18	graph to pay for, or offset the costs of, public investment
19	on or related to the installation for any of the following
20	purposes shall be considered a use to support the economic
21	redevelopment of, or related to, the installation:
22	(i) Road construction.
23	(ii) Transportation management facilities.
24	(iii) Storm and sanitary sewer construction.

1	(iv) Police and fire protection facilities and
2	other public facilities.
3	(v) Utility construction.
4	(vi) Building rehabilitation.
5	(vii) Historic property preservation.
6	(viii) Pollution prevention equipment or facili-
7	ties.
8	(ix) Demolition.
9	(x) Disposal of hazardous materials generated
10	by demolition.
11	(xi) Landscaping, grading, and other site or
12	public improvements.
13	(xii) Planning for or the marketing of the devel-
14	opment and reuse of the installation.
15	(D) The Secretary may recoup from a redevelopment
16	authority such portion of the proceeds from a sale or lease
17	described in subparagraph (B) as the Secretary deter-
18	mines appropriate if the redevelopment authority does not
19	use the proceeds to support economic redevelopment of,
20	or related to, the installation for the period specified in
21	subparagraph (B).
22	(E)(i) The Secretary may transfer real property at
23	an installation approved for closure or realignment under
24	this title (including property at an installation approved
25	for realignment which will be retained by the Department

- 1 of Defense or another Federal agency after realignment)
- 2 to the redevelopment authority for the installation if the
- 3 redevelopment authority agrees to lease, directly upon
- 4 transfer, one or more portions of the property transferred
- 5 under this subparagraph to the Secretary or to the head
- 6 of another department or agency of the Federal Govern-
- 7 ment. Subparagraph (B) shall apply to a transfer under
- 8 this subparagraph.
- 9 (ii) A lease under clause (i) shall be for a term of
- 10 not to exceed 50 years, but may provide for options for
- 11 renewal or extension of the term by the department or
- 12 agency concerned.
- 13 (iii) A lease under clause (i) may not require rental
- 14 payments by the United States.
- 15 (iv) A lease under clause (i) shall include a provision
- 16 specifying that if the department or agency concerned
- 17 ceases requiring the use of the leased property before the
- 18 expiration of the term of the lease, the remainder of the
- 19 lease term may be satisfied by the same or another depart-
- 20 ment or agency of the Federal Government using the prop-
- 21 erty for a use similar to the use under the lease. Exercise
- 22 of the authority provided by this clause shall be made in
- 23 consultation with the redevelopment authority concerned.
- (v) Notwithstanding clause (iii), if a lease under
- 25 clause (i) involves a substantial portion of the installation,

the department or agency concerned may obtain facility 1 services for the leased property and common area mainte-3 nance from the redevelopment authority or the redevelop-4 ment authority's assignee as a provision of the lease. The 5 facility services and common area maintenance shall be provided at a rate no higher than the rate charged to non-Federal tenants of the transferred property. Facility serv-8 ices and common area maintenance covered by the lease 9 shall not include— 10 (I) municipal services that a State or local gov-11 ernment is required by law to provide to all land-12 owners in its jurisdiction without direct charge; or 13 (II) firefighting or security-guard functions. 14 (F) The transfer of personal property under subpara-15 graph (A) shall not be subject to the provisions of subchapters II and III of chapter 5 of title 40, United States 16 17 Code, if the Secretary determines that the transfer of such property is necessary for the effective implementation of 18 19 a redevelopment plan with respect to the installation at which such property is located. 20 21 (G) The provisions of section 120(h) of the Comprehensive Environmental Response, Compensation, and 23 Liability Act of 1980 (42 U.S.C. 9620(h)) shall apply to any transfer of real property under this paragraph.

- 1 (H) The Secretary may require any additional terms
- 2 and conditions in connection with a transfer under this
- 3 paragraph as such Secretary considers appropriate to pro-
- 4 tect the interests of the United States.
- 5 (5)(A) Except as provided in subparagraphs (B) and
- 6 (C), the Secretary shall take such actions as the Secretary
- 7 determines necessary to ensure that final determinations
- 8 under paragraph (1) regarding whether another depart-
- 9 ment or agency of the Federal Government has identified
- 10 a use for any portion of a military installation to be closed
- 11 or realigned under this title, or will accept transfer of any
- 12 portion of such installation, are made not later than 6
- 13 months after the date of approval of closure or realign-
- 14 ment of that installation.
- 15 (B) The Secretary may, in consultation with the rede-
- 16 velopment authority with respect to an installation, post-
- 17 pone making the final determinations referred to in sub-
- 18 paragraph (A) with respect to the installation for such pe-
- 19 riod as the Secretary determines appropriate if the Sec-
- 20 retary determines that such postponement is in the best
- 21 interests of the communities affected by the closure or re-
- 22 alignment of the installation.
- 23 (C)(i) Before acquiring non-Federal real property as
- 24 the location for a new or replacement Federal facility of
- 25 any type, the head of the Federal agency acquiring the

- 1 property shall consult with the Secretary regarding the
- 2 feasibility and cost advantages of using Federal property
- 3 or facilities at a military installation closed or realigned
- 4 or to be closed or realigned under this title as the location
- 5 for the new or replacement facility. In considering the
- 6 availability and suitability of a specific military installa-
- 7 tion, the Secretary and the head of the Federal agency
- 8 involved shall obtain the concurrence of the redevelopment
- 9 authority with respect to the installation and comply with
- 10 the redevelopment plan for the installation.
- 11 (ii) Not later than 30 days after acquiring non-Fed-
- 12 eral real property as the location for a new or replacement
- 13 Federal facility, the head of the Federal agency acquiring
- 14 the property shall submit to Congress a report containing
- 15 the results of the consultation under clause (i) and the
- 16 reasons why military installations referred to in such
- 17 clause that are located within the area to be served by
- 18 the new or replacement Federal facility or within a 200-
- 19 mile radius of the new or replacement facility, whichever
- 20 area is greater, were considered to be unsuitable or un-
- 21 available for the site of the new or replacement facility.
- (c) Applicability of National Environmental
- 23 Policy Act of 1969.—(1) The provisions of the National
- 24 Environmental Policy Act of 1969 (42 U.S.C. 4321 et
- 25 seq.) shall not apply to the actions of the President, the

1	Commission, and, except as provided in paragraph (2), the
2	Department of Defense in carrying out this title.
3	(2)(A) The provisions of the National Environmental
4	Policy Act of 1969 shall apply to actions of the Depart-
5	ment of Defense under this title (i) during the process of
6	property disposal, and (ii) during the process of relocating
7	functions from a military installation being closed or re-
8	aligned to another military installation after the receiving
9	installation has been selected but before the functions are
10	relocated.
11	(B) In applying the provisions of the National Envi-
12	ronmental Policy Act of 1969 to the processes referred
13	to in subparagraph (A), the Secretary of Defense and the
14	Secretary of the military departments concerned shall not
15	have to consider—
16	(i) the need for closing or realigning the mili-
17	tary installation which has been recommended for
18	closure or realignment by the Commission;
19	(ii) the need for transferring functions to any
20	military installation which has been selected as the
21	receiving installation; or
22	(iii) military installations alternative to those
23	recommended or selected.
24	(3) A civil action for judicial review, with respect to
25	any requirement of the National Environmental Policy Act

- 1 of 1969 to the extent such Act is applicable under para-
- 2 graph (2), of any act or failure to act by the Department
- 3 of Defense during the closing, realigning, or relocating of
- 4 functions referred to in clauses (i) and (ii) of paragraph
- 5 (2)(A), may not be brought more than 60 days after the
- 6 date of such act or failure to act.
- 7 (d) Waiver.—The Secretary of Defense may close or
- 8 realign military installations under this title without re-
- 9 gard to—
- 10 (1) any provision of law restricting the use of
- funds for closing or realigning military installations
- included in any appropriations or authorization Act;
- 13 and
- 14 (2) sections 2662 and 2687 of title 10, United
- 15 States Code.
- 16 (e) Transfer Authority in Connection With
- 17 Payment of Environmental Remediation Costs.—
- 18 (1)(A) Subject to paragraph (2) of this subsection and sec-
- 19 tion 120(h) of the Comprehensive Environmental Re-
- 20 sponse, Compensation, and Liability Act of 1980 (42)
- 21 U.S.C. 9620(h)), the Secretary may enter into an agree-
- 22 ment to transfer by deed real property or facilities referred
- 23 to in subparagraph (B) with any person who agrees to
- 24 perform all environmental restoration, waste management,
- 25 and environmental compliance activities that are required

1 for the property or facilities under Federal and State laws, 2 administrative decisions, agreements (including schedules 3 and milestones), and concurrences. 4 (B) The real property and facilities referred to in 5 subparagraph (A) are the real property and facilities located at an installation closed or to be closed, or realigned 6 or to be realigned, under this title that are available exclu-8 sively for the use, or expression of an interest in a use, of a redevelopment authority under subsection (b)(6)(F) 10 during the period provided for that use, or expression of interest in use, under that subsection. The real property 12 and facilities referred to in subparagraph (A) are also the real property and facilities located at an installation approved for closure or realignment under this title that are 14 15 available for purposes other than to assist the homeless. 16 (C) The Secretary may require any additional terms and conditions in connection with an agreement author-17 18 ized by subparagraph (A) as the Secretary considers appropriate to protect the interests of the United States. 19 20 (2) A transfer of real property or facilities may be 21 made under paragraph (1) only if the Secretary certifies 22 to Congress that— 23 (A) the costs of all environmental restoration, 24 waste management, and environmental compliance

activities otherwise to be paid by the Secretary with

1 respect to the property or facilities are equal to or 2 greater than the fair market value of the property 3 or facilities to be transferred, as determined by the Secretary; or (B) if such costs are lower than the fair market 6 value of the property or facilities, the recipient of 7 the property or facilities agrees to pay the difference 8 between the fair market value and such costs. 9 (3) In the case of property or facilities covered by 10 a certification under paragraph (2)(A), the Secretary may pay the recipient of such property or facilities an amount 11 12 equal to the lesser of— 13 (A) the amount by which the costs incurred by 14 the recipient of such property or facilities for all en-15 vironmental restoration, waste, management, and 16 environmental compliance activities with respect to 17 such property or facilities exceed the fair market 18 value of such property or facilities as specified in 19 such certification; or 20 (B) the amount by which the costs (as deter-21 mined by the Secretary) that would otherwise have 22 been incurred by the Secretary for such restoration, 23 management, and activities with respect to such 24 property or facilities exceed the fair market value of 25 such property or facilities as so specified

1 (4) As part of an agreement under paragraph (1), the Secretary shall disclose to the person to whom the 3 property or facilities will be transferred any information 4 of the Secretary regarding the environmental restoration, 5 waste management, and environmental compliance activities described in paragraph (1) that relate to the property 6 or facilities. The Secretary shall provide such information 8 before entering into the agreement. 9 (5) Nothing in this subsection shall be construed to 10 modify, alter, or amend the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42) U.S.C. 9601 et seq.) or the Solid Waste Disposal Act (42 13 U.S.C. 6901 et seq.). 14 (6) Section 330 of the National Defense Authoriza-15 tion Act for Fiscal Year 1993 (Public Law 102-484; 10 U.S.C. 2687 note) shall not apply to any transfer under 16 this subsection to persons or entities described in sub-18 section (a)(2) of such section 330, except in the case of 19 releases or threatened releases not disclosed pursuant to 20 paragraph (4). 21 SEC. 3006. DEPARTMENT OF DEFENSE BASE CLOSURE AC-22 **COUNT 2017.** 23 (a) Establishment.— 24 (1) If the Secretary makes the certifications re-

quired under section 3003(b), there shall be estab-

1	lished on the books of the Treasury an account to
2	be known as the "Department of Defense Base Clo-
3	sure Account 2017". The Account shall be adminis-
4	tered by the Secretary as a single account.
5	(2) There shall be deposited into the Account—
6	(A) funds authorized for and appropriated
7	to the Account;
8	(B) any funds that the Secretary may,
9	subject to approval in an appropriation Act,
10	transfer to the Account from funds appro-
11	priated to the Department of Defense for any
12	purpose, except that such funds may be trans-
13	ferred only after the date on which the Sec-
14	retary transmits written notice of, and justifica-
15	tion for, such transfer to the congressional de-
16	fense committees; and
17	(C) except as provided in subsection (d),
18	proceeds received from the lease, transfer, or
19	disposal of any property at a military installa-
20	tion that is closed or realigned under this title.
21	(3) The Account shall be closed at the time and
22	in the manner provided for appropriation accounts
23	under section 1555 of title 31, United States Code.
24	(b) Use of Funds.—

1	(1) The Secretary may use the funds in the Ac-
2	count only for the purposes described in section
3	3005 with respect to military installations approved
4	for closure or realignment under this title.
5	(2) When a decision is made to use funds in the
6	Account to carry out a military construction project
7	under section 3005(a), of this title only military con-
8	struction projects contained in the master plan for
9	approved recommendations shall be carried out with-
10	out regard to section 2802(a) of title 10, United
11	States Code
12	(3) Except as provided by section 2853 of title
13	10, United States Code, the cost and scope of work
14	for a military construction project identified in a
15	master plan for an approved recommendation may
16	not be change.
17	(4) In the case of military construction projects
18	that are not contained in the master plan for ap-
19	proved recommendations, such construction projects
20	shall be conducted in accordance with the applicable
21	sections of chapter 169 of title 10, United States
22	Code.
23	(c) Reports.—
24	(1)(A) No later than 60 days after the end of
25	each fiscal year in which the Secretary carries out

1	activities under this title using amounts in the Ac-
2	count, the Secretary shall transmit a report to the
3	congressional defense committees of—
4	(i) the amount and nature of the de-
5	posits into, and the expenditures from, the
6	Account during such fiscal year;
7	(ii) the amount and nature of other
8	expenditures made pursuant to section
9	3005(a) during such fiscal year;
10	(iii) the amount and nature of antici-
11	pated deposits to be made into, and the
12	anticipated expenditures to be made from,
13	the Account during the first fiscal year
14	commencing after the submission of the re-
15	port; and
16	(iv) the amount and nature of antici-
17	pated expenditures to be made pursuant to
18	section 3005(a) during the first fiscal year
19	commencing after the submission of the re-
20	port.
21	(B) The report for a fiscal year shall include
22	the following:
23	(i) The obligations and expenditures from
24	the Account during the fiscal year, identified by

1	subaccount and installation, for each military
2	department and Defense Agency.
3	(ii) The fiscal year in which appropriations
4	for such expenditures were made and the fiscal
5	year in which finds were obligated for such ex-
6	penditures.
7	(iii) Each military construction project for
8	which such obligations and expenditures were
9	made, identified by installation and project title.
10	(iv) A description and explanation of the
11	extent, if any, to which expenditures for mili-
12	tary construction projects for the fiscal year dif-
13	fered from proposals for projects and funding
14	levels that were included in the justification
15	transmitted to Congress under section 3007(1),
16	or otherwise, for the funding proposals for the
17	Account for such fiscal year, including an expla-
18	nation of—
19	(I) any failure to carry out military
20	construction projects that were so pro-
21	posed; and
22	(II) any expenditures for military con-
23	struction projects that were not so pro-
24	posed.

1	(v) An estimate of the net revenues to be
2	received from property disposals to be com-
3	pleted during the first fiscal year commencing
4	after the submission of the report at military
5	installations approved for closure or realign-
6	ment under this title.
7	(2) No later than 60 days after the closure of
8	the Account under subsection (a)(3), the Secretary
9	shall transmit to the congressional defense commit-
10	tees a report containing an accounting of—
11	(A) all the funds deposited into and ex-
12	pended from the Account or otherwise expended
13	under this title with respect to such installa-
14	tions; and
15	(B) any amount remaining in the Account.
16	(d) DISPOSAL OR TRANSFER OF COMMISSARY
17	STORES AND PROPERTY PURCHASED WITH NON-
18	APPROPRIATED FUNDS.—(1) If any real property or facil-
19	ity acquired, constructed, or improved (in whole or in part)
20	with commissary store funds or nonappropriated funds is
21	transferred or disposed of in connection with the closure
22	or realignment of a military installation under this title,
23	a portion of the proceeds of the transfer or other disposal
24	of property on that installation shall be deposited in the
25	reserve account established under section 204(b)(7)(C) of

1	the Defense Authorization Amendments and Base Closure
2	and Realignment Act (10 U.S.C. 2687 note).
3	(2) The amount so deposited shall be equal to the
4	depreciated value of the investment made with such funds
5	in the acquisition, construction, or improvement of that
6	particular real property or facility. The depreciated value
7	of the investment shall be computed in accordance with
8	regulations prescribed by the Secretary.
9	(3) The Secretary may use amounts in the reserve
10	account for the purpose of acquiring, constructing, and
11	improving—
12	(A) commissary stores; and
13	(B) real property and facilities for non-
14	appropriated fund instrumentalities.
15	(4) As used in this subsection:
16	(A) The term "commissary store funds" means
17	funds received from the adjustment of, or surcharge
18	on, selling prices at commissary stores fixed under
19	section 2685 of title 10, United States Code.
20	(B) The term "nonappropriated funds" means
21	funds received from a nonappropriated fund instru-
22	mentality.
23	(C) The term "nonappropriated fund instru-
24	mentality" means an instrumentality of the United
25	States under the jurisdiction of the Armed Forces

- 1 (including the Army and Air Force Exchange Serv-2 ice, the Navy Resale and Services Support Office, 3 and the Marine Corps exchanges) which is conducted for the comfort, pleasure, contentment, or physical or mental improvement of members of the Armed 6 Forces. 7 (e) ACCOUNT EXCLUSIVE SOURCE OF FUNDS FOR 8 Environmental Restoration Projects.—Except for funds deposited into the Account under subsection (a), 10 funds appropriated to the Department of Defense may not be used for purposes described in section 3005(a)(1)(C). 12 The prohibition in this subsection shall expire upon the closure of the Account under subsection (a)(3). 13 14 (f) AUTHORIZED COST AND SCOPE OF WORK VARI-15 ATIONS.—(1) Subject to paragraphs (2) and (3), the cost authorized for a military construction project or military 16 family housing project to be carried out using funds in the Account may not be increased or reduced by more than 18 19 20 percent or \$2,000,000, whichever is less, of the amount 20 specified for the project in the conference report to accom-
- 21 pany the Military Construction Authorization Act author-
- 22 izing the project. The scope of work for such a project
- 23 may not be reduced by more than 25 percent from the
- 24 scope specified in the most recent budget documents for
- 25 the projects listed in such conference report.

- 1 (2) Paragraph (1) shall not apply to a military con-2 struction project or military family housing project to be 3 carried out using funds in the Account with an estimated 4 cost of less than \$5,000,000, unless the project has not 5 been previously identified in any budget submission for the Account and exceeds the applicable minor construction 6 threshold under section 2805 of title 10. United States 8 Code. 9 (3) The limitation on cost or scope variation in para-10 graph (1) shall not apply if the Secretary of Defense makes a determination that an increase or reduction in 12 cost or a reduction in the scope of work for a military construction project or military family housing project to be carried out using funds in the Account needs to be 14 15 made for the sole purpose of meeting unusual variations in cost or scope. If the Secretary makes such a determina-16 tion, the Secretary shall notify the congressional defense 18 committees of the variation in cost or scope not later than
- 22 title 10, United States Code, not later than 14 days before

21 days before the date on which the variation is made

in connection with the project or, if the notification is pro-

vided in an electronic medium pursuant to section 480 of

- 23 the date on which the variation is made. The Secretary
- 24 shall include the reasons for the variation in the notifica-
- 25 tion.

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1 **SEC. 3007. REPORTS.**

2	As part of the budget request for fiscal year 2019
3	and for each fiscal year thereafter through fiscal year
4	2029 for the Department of Defense, the Secretary shall
5	transmit to the congressional defense committees—
6	(1) a schedule of the closure actions to be car-
7	ried out under this title in the fiscal year for which
8	the request is made and an estimate of the total ex-
9	penditures required and cost savings to be achieved
10	by each such closure and of the time period in which
11	these savings are to be achieved in each case, to-
12	gether with the Secretary's assessment of the envi-
13	ronmental effects of such actions;
14	(2) a description of the military installations,
15	including those under construction and those
16	planned for construction, to which functions are to
17	be transferred as a result of such closures, together
18	with the Secretary's assessment of the environmental
19	effects of such transfers;
20	(3) a description of the closure actions already
21	carried out at each military installation since the
22	date of the installation's approval for closure under
23	this title and the current status of the closure of the
24	installation, including whether—
25	(A) a redevelopment authority has been
26	recognized by the Secretary for the installation;

1	(B) the screening of property at the instal-
2	lation for other Federal use has been com-
3	pleted; and
4	(C) a redevelopment plan has been agreed
5	to by the redevelopment authority for the in-
6	stallation;
7	(4) a description of redevelopment plans for
8	military installations approved for closure under this
9	title, the quantity of property remaining to be dis-
10	posed of at each installation as part of its closure,
11	and the quantity of property already disposed of at
12	each installation;
13	(5) a list of the Federal agencies that have re-
14	quested property during the screening process for
15	each military installation approved for closure under
16	this title, including the date of transfer or antici-
17	pated transfer of the property to such agencies, the
18	acreage involved in such transfers, and an expla-
19	nation for any delays in such transfers;
20	(6) a list of known environmental remediation
21	issues at each military installation approved for clo-
22	sure under this title, including the acreage affected
23	by these issues, an estimate of the cost to complete
24	such environmental remediation, and the plans (and

1	timelines) to address such environmental remedi-
2	ation; and
3	(7) an estimate of the date for the completion
4	of all closure actions at each military installation ap-
5	proved for closure or realignment under this title.
6	SEC. 3009. RESTRICTION ON OTHER BASE CLOSURE AU-
7	THORITY.
8	(a) In General.—Except as provided in subsection
9	(c), during the period beginning on the date of the enact-
10	ment of this title, and ending on April 15, 2018, this title
11	shall be the exclusive authority for selecting for closure
12	or realignment, or for carrying out any closure or realign-
13	ment of, a military installation inside the United States.
14	(b) RESTRICTION.—Except as provided in subsection
15	(c), none of the funds available to the Department of De-
16	fense may be used, other than under this title, during the
17	period specified in subsection (a)—
18	(1) to identify, through any transmittal to the
19	Congress or through any other public announcement
20	or notification, any military installation inside the
21	United States as an installation to be closed or re-
22	aligned or as an installation under consideration for
23	closure or realignment; or
24	(2) to carry out any closure or realignment of
25	a military installation inside the United States.

1	(c) Exception.—Nothing in this title affects the au-
2	thority of the Secretary to carry out closures and realign-
3	ments to which section 2687 of title 10, United States
4	Code, is not applicable, including closures and realign-
5	ments carried out for reasons of national security or a
6	military emergency referred to in subsection (c) of such
7	section.
8	SEC. 3010. DEFINITIONS.
9	As used in this title:
10	(1) The term "Account" means the Department
11	of Defense Base Closure Account 2017 established
12	by section $3006(a)(1)$.
13	(2) The term "BRAC round" means a base re-
14	alignment and closure round authorized by—
15	(A) this title;
16	(B) the Defense Base Closure and Realign-
17	ment Act of 1990 (part A of title XXIX of
18	Public Law 101–510; 10 U.S.C. 2687 note); or
19	(C) title II of the Defense Authorization
20	Amendments and Base Closure and Realign-
21	ment Act (Public Law 100–526; 10 U.S.C.
22	2687 note).
23	(3) The term "congressional defense commit-
24	tees" means the Committee on Armed Services and
25	the Committee on Appropriations of the Senate and

1 the Committee on Armed Services and the Com-2 mittee on Appropriations of the House of Representatives. 3 (4) The term "Commission" means the Defense 5 Base Closure and Realignment Commission of 2017 6 established by section 3002. 7 (5) The term "date of approval", with respect 8 to a closure or realignment of an installation, means 9 the date on which the authority of Congress to dis-10 approve a recommendation of closure or realign-11 ment, as the case may be, of such installation under 12 this title expires. (6) The term "master plan" means a list of 13 14 each facility action (including construction, develop-15 ment, conversion, or extension, any acquisition of 16 land necessary to produce a complete and usable fa-17 cility or a complete and usable improvement to an 18 existing facility) required to carry out a decision, in-19 cluding the scope, costs and timing of each construc-20 tion activity as documented in military construction 21 project data justifications. 22 (7) The term "military installation" means a 23 base, camp, post, station, yard, center, homeport fa-24 cility for any ship, or other activity under the juris-

diction of the Department of Defense, including any

1	leased facility. Such term does not include any facil-
2	ity used primarily for civil works, rivers and harbors
3	projects, flood control, or other projects not under
4	the primary jurisdiction or control of the Depart-
5	ment of Defense.
6	(8) The term "realignment" includes any action
7	which both reduces and relocates functions and civil-
8	ian personnel positions but does not include a reduc-
9	tion in force resulting from workload adjustments,
10	reduced personnel or funding levels, or skill imbal-
11	ances.
12	(9) The term "redevelopment authority", in the
13	case of an installation to be closed or realigned
14	under this title, means any entity (including an enti-
15	ty established by a State or local government) recog-
16	nized by the Secretary of Defense as the entity re-
17	sponsible for developing the redevelopment plan with
18	respect to the installation or for directing the imple-
19	mentation of such plan.
20	(10) The term "redevelopment plan" in the
21	case of an installation to be closed or realigned
22	under this title, means a plan that—
23	(A) is agreed to by the local redevelopment
24	authority with respect to the installation; and

1	(B) provides for the reuse or redevelop-
2	ment of the real property and personal property
3	of the installation that is available for such
4	reuse and redevelopment as a result of the clo-
5	sure or realignment of the installation.
6	(11) The term "representative of the homeless"
7	has the meaning given such term in section
8	501(i)(4) of the Stewart B. McKinney Homeless As-
9	sistance Act (42 U.S.C. 11411(i)(4)).
10	(12) The term "Secretary" means the Secretary
11	of Defense.
12	(13) The term "United States" means the 50
13	States, the District of Columbia, the Commonwealth
14	of Puerto Rico, Guam, the United States Virgin Is-
15	lands, American Samoa, and any other common-
16	wealth, territory, or possession of the United States.
17	SEC. 3011. TREATMENT AS A BASE CLOSURE LAW FOR PUR-
18	POSES OF OTHER PROVISIONS OF LAW.
19	(a) Definition of "Base Closure Law" in Title
20	10.—Section 101(a)(17) of title 10, United States Code,
21	is amended by adding at the end the following new sub-
22	paragraph:
23	"(D) The Defense Base Closure and Re-
24	alignment Act of 2014.".

1	(b) Definition of "Base Closure Law" in
2	OTHER LAWS.—
3	(1) Section 131(b) of Public Law 107–249 (10
4	U.S.C. 221 note) is amended by striking "means"
5	and all that follows and inserting "has the meaning
6	given the term 'base closure law' in section
7	101(a)(17) of title 10, United States Code.".
8	(2) Section 1334(k)(1) of the National Defense
9	Authorization Act for Fiscal Year 1994 (Public Law
10	103-160; 10 U.S.C. 2701 note) is amended by add-
11	ing at the end the following new subparagraph:
12	"(C) The Defense Base Closure and Re-
13	alignment Act of 2014.".
14	(3) Section 2918(a)(1) of the National Defense
15	Authorization Act for Fiscal Year 1994 (Public Law
16	103–160; 10 U.S.C. 2687 note) is amended by add-
17	ing at the end the following new subparagraph:
18	"(C) The Defense Base Closure and Re-
19	alignment Act of 2014.".
20	SEC. 3012. CONFORMING AMENDMENTS.
21	(a) Deposit and Use of Lease Proceeds.—Sec-
22	tion 2667(e) of title 10, United States Code, is amended—
23	(1) in paragraph (5), by striking "on or after
24	January 1, 2005," and inserting "from January 1,
25	2005 through December 31, 2005,"; and

1 (2) by adding at the end the following new 2 paragraph: 3 "(6) Money rentals received by the United States from a lease under subsection (g) at a military installation 5 approved for closure or realignment under the Defense Base Closure and Realignment Act of 2014 shall be deposited into the account established under section 3006 of 8 such Act.". 9 (b) Requests by Public Agencies for Property FOR PUBLIC AIRPORTS.—Section 47151(g) of title 49, 10 United States Code, is amended by striking "section 2687 of title 10, section 201 of the Defense Authorization 12 Amendments and Base Closure and Realignment Act (10 U.S.C. 2687 note), or section 2905 of the Defense Base 14 15 Closure and Realignment Act of 1990 (10 U.S.C. 2687) note)" and inserting "a base closure law, as that term is 16 defined in section 101(a)(17) of title 10,". 18 (c) RESTORED LEAVE.—Section 6304(d)(3)(A) of title 5, United States Code, is amended by striking "the 19 Defense Base Closure and Realignment Act of 1990 (part 20 21 A of title XXIX of Public Law 101–510; 10 U.S.C. 2687 note)" and inserting "a base closure law, as that term is

defined in section 101(a)(17) of title 10,".